

COUNCIL MEETING

Wednesday, 20th September,
2017
at 2.00 pm

Council Chamber - Civic Centre

This meeting is open to the public

Members of the Council

The Mayor – Chair

The Sheriff – Vice-chair

Leader of the Council

Members of the Council (See overleaf)

Contacts

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WARD	COUNCILLOR	WARD	COUNCILLOR
Bargate	Bogle Noon Dr Paffey	Millbrook	Denness Furnell Taggart
Bassett	L Harris Hannides B Harris	Peartree	Houghton Keogh Lewzey
Bevois	Barnes-Andrews Burke Rayment	Portswood	Claisse O'Neill Savage
Bitterne	Jordan Letts Murphy	Redbridge	McEwing Pope Whitbread
Bitterne Park	Fuller Inglis White	Shirley	Chaloner Coombs Kaur
Coxford	Morrell D Thomas T Thomas	Sholing	J Baillie Hecks Wilkinson
Freemantle	Moulton Parnell Shields	Swaythling	Mintoff Painton Vassiliou
Harefield	P Baillie Fitzhenry Laurent	Woolston	Mrs Blatchford Hammond Payne

PUBLIC INFORMATION

Role of the Council

The Council comprises all 48 Councillors. The Council normally meets six times a year including the annual meeting, at which the Mayor and the Council Leader are elected and committees and sub-committees are appointed, and the budget meeting, at which the Council Tax is set for the following year.

The Council approves the policy framework, which is a series of plans and strategies recommended by the Executive, which set out the key policies and programmes for the main services provided by the Council. It receives a summary report of decisions made by the Executive, and reports on specific issues raised by the Overview and Scrutiny Management Committee. The Council also considers questions and motions submitted by Council Members on matters for which the Council has a responsibility or which affect the City.

PUBLIC INVOLVEMENT

Questions:- People who live or work in the City may ask questions of the Mayor, Chairs of Committees and Members of the Executive. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.8)

Petitions:- At a meeting of the Council any Member or member of the public may present a petition which is submitted in accordance with the Council's scheme for handling petitions. Petitions containing more than 1,500 signatures (qualifying) will be debated at a Council meeting. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.1)

Representations:- At the discretion of the Mayor, members of the public may address the Council on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

Deputations:- A deputation of up to three people can apply to address the Council. A deputation may include the presentation of a petition. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.7)

MEETING INFORMATION

Use of Social Media:- The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting. By entering the meeting room you are consenting to being recorded and to the use of those images and recordings for broadcasting and or/training purposes. The meeting may be recorded by the press or members of the public.

Any person or organisation filming, recording or broadcasting any meeting of the Council is responsible for any claims or other liability resulting from them doing so.

Details of the Council's Guidance on the recording of meetings is available on the Council's website.

Mobile Telephones – Please switch your mobile telephones to silent whilst in the meeting.

The Southampton City Council Strategy (2016-2020) is a key document and sets out the four key outcomes that make up our vision.

- Southampton has strong and sustainable economic growth
- Children and young people get a good start in life
- People in Southampton live safe, healthy, independent lives
- Southampton is an attractive modern City, where people are proud to live and work

Access – Access is available for disabled people. Please contact the Council Administrator who will help to make any necessary arrangements

Smoking policy – The Council operates a no-smoking policy in all civic buildings

Fire Procedure – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised by Council officers what action to take.

Proposed dates of meetings (Municipal year 2017/18)	
2017	2018
19 July	21 February (Budget)
20 September	21 March
15 November	16 May (AGM)

CONDUCT OF MEETING

FUNCTIONS OF THE COUNCIL

The functions of the Council are set out in Article 4 of Part 2 of the Constitution

RULES OF PROCEDURE

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

BUSINESS TO BE DISCUSSED

Only those items listed on the attached agenda may be considered at this meeting.

QUORUM

The minimum number of appointed Members required to be in attendance to hold the meeting is 16.

DISCLOSURE OF INTERESTS

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

DISCLOSABLE PECUNIARY INTERESTS

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship: Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
- (iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.
- (iv) Any beneficial interest in land which is within the area of Southampton.
- (v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.
- (vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.
- (vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:
 - a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
 - b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

Other Interests

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the "rationality" or "taking leave of your senses" principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, 'live now, pay later' and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

Service Director, Legal and Governance
Richard Ivory
Civic Centre, Southampton, SO14 7LY

Tuesday, 12 September 2017

TO: ALL MEMBERS OF THE SOUTHAMPTON CITY COUNCIL

You are hereby summoned to attend a meeting of the COUNCIL to be held on WEDNESDAY, 20TH SEPTEMBER, 2017 in the COUNCIL CHAMBER CIVIC CENTRE at 2:00pm when the following business is proposed to be transacted:-

1 APOLOGIES

To receive any apologies.

2 MINUTES (Pages 1 - 16)

To authorise the signing of the minutes of the Council Meeting held on 19th July 2017, attached.

3 ANNOUNCEMENTS FROM THE MAYOR AND LEADER

Matters especially brought forward by the Mayor and the Leader.

4 DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS (Pages 17 - 32)

To receive any requests for Deputations, Presentation of Petitions or Public Questions.

The following petitions have been received which under the Council's Procedure Rules are qualifying petitions which must be debated at Council. A position statement is attached for information relating to each petition.

- (i) Closure of Kentish Road Respite Centre for Carers of Adults with a Learning Disability containing 2223 signatures.
- (ii) A Safer South East Road and Kathleen Road Junction containing 1820 signatures.
- (iii) Support Southampton Schools against Making Cuts due to Funding Shortfall containing 1786 signatures.

5 EXECUTIVE BUSINESS (Pages 33 - 44)

Report of the Leader of the Council detailing the business undertaken across the Council since 19th July 2017.

6 MOTIONS

(a) Councillor Mintoff to move:-

In light of the Grenfell Tower Fire, this Council agrees to write to the Local Government Association and the Police & Fire Minister asking that Planning Law is changed to make it obligatory for Planning Departments and developers

to consult the Fire Service on all Planning Applications which relate to purpose-built student accommodation, schools, hotels, high rise office blocks, high rise housing, large development sites and NHS buildings. In the meantime Southampton City Council immediately operates the voluntary process offered by Hampshire Fire and Rescue Service to look at the above-mentioned planning applications.

(b) Councillor Moulton to move:-

Council recognises that many residents across Southampton have been adversely impacted by cuts to the weekly bin collection; with instances of overflowing bins, a proliferation of flies and maggots, and unpleasant smells.

Council calls on the Executive to reconsider its approach to bin collections, to consult widely with residents about the impact of the changes and to consider reinstating a weekly service where it is appropriate. Furthermore Council calls on the Executive to ensure that council operatives collect side waste from properties rather than leaving it behind. Finally Council calls on the Executive to review its approach to issuing bigger bins so that residents who want and need a larger bin can have one.

7 QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

To consider any question of which notice has been given under Council Procedure Rule 11.2.

8 APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

To deal with any appointments to Committees, Sub-Committees or other bodies as required.

9 EXCLUSION OF THE PRESS AND PUBLIC - CONFIDENTIAL PAPERS INCLUDED IN THE FOLLOWING ITEM

To move that in accordance with the Council's Constitution, specifically the Access to Information procedure Rules contained within the Constitution, the press and public be excluded from the meeting in respect of any consideration of confidential appendix 1 of the following item.

Appendix 1 is considered to be confidential, the confidentiality of which is based on category 3 of paragraph 10.4 of the Council's Access to Information Procedure Rules. It is not in the public interest to disclose this because doing so would prejudice financial business affairs.

10 *WOODSIDE / WIMPSON LANE DEVELOPMENT BUDGET AND CONSTRUCTION CONTRACT COMMITMENT □ (Pages 45 - 58)

To consider the report of the Leader of the Council seeking approval of a budget to develop a new Housing with Care Facility on the site of the former Woodside Lodge and 536-550 Wimpson Lane, attached.

NOTE: There will be prayers by the Mayor's Chaplain John Attenborough in the Mayor's Reception Room at 1.45 pm for Members of the Council and Officers who wish to attend.

A handwritten signature in black ink, appearing to read 'Richard Ivory', with a horizontal line underneath.

Richard Ivory
Service Director, Legal and Governance

SOUTHAMPTON CITY COUNCIL

MINUTES OF THE COUNCIL MEETING HELD ON
19 JULY 2017

Present:

The Mayor, Councillor L Harris
The Sheriff, Councillor Barnes-Andrews
Councillors McEwing, P Baillie, J Baillie, Mrs Blatchford (except minutes 30-35), Bogle (except minutes 30-35), Burke, Chaloner, Coombs, Denness, Fitzhenry, Fuller, Furnell, Hammond, B Harris, Hecks, Houghton, Inglis (except minutes 24(part), 37-39), Jordan, Kaur, Keogh, Laurent, Letts, Lewzey, Mintoff, Morrell, Moulton, Murphy, Noon, O'Neill, Dr Paffey (except minutes 24(part), 36-39), Painton, Parnell, Payne and Pope (except minutes 24(part), 25-39)

21. APOLOGIES

It was noted that apologies had been received from Councillors Claisse, Hannides and Wilkinson.

22. MINUTES

RESOLVED that the minutes of the AGM and Extraordinary Council meetings held on 17th May 2017 be approved and signed as a correct record.

23. ANNOUNCEMENTS FROM THE MAYOR AND LEADER

The Mayor announced that following agreement from Group Leaders agenda items 9-17 would be considered ahead of Executive Business and subsequent items.

24. DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

- (i) The Council received the following Public Questions from Mrs Galton which were responded to by Councillor Rayment, Cabinet Member for Environment and Transport:

Question 1

Is the Cabinet Member happy with the lane priority changes in Newman Street and why was this specific change introduced in the first instance?

Answer

With Park Street open to two-way traffic, motorists intending to join Shirley High Street city-bound are likely to use Park Street, therefore leaving the right-turn lane on Newman Street redundant. We therefore changed the right lane to allow vehicles to turn right and carry on ahead in order to split the traffic using the street.

Question 2

Is the Cabinet Member happy with the roll out of the opening of Park Street to all traffic, especially public awareness of such a major change?

Answer

After listening to concerns raised by users after the initial implementation of the scheme, we reviewed the location to see what could be introduced to assist with the layout changes and installed another set of directional arrows on the carriageway closer to the junction of Carlisle Road. Additional temporary signage was also included at the entry to Park Street to advise of it being open to all traffic.

Question 3

What involvement did the Cabinet Member or the 3 local Councillors have in the design of these schemes and what was the total cost of each scheme?

Answer

The removal of bus lane on Park Street and amendments to Newman Street road markings were delivered as part of a package of works which included installation of cycle infrastructure on Shirley High Street, re-cutting of the traffic signal loops affected and adjustment to the signal staging and timings. This was delivered as one package of works as all measures impacted on each other given their close vicinity to each other and to reduce disruption to the highway while works were delivered. The removal of bus lane on Park Street was initially part of the Members LTIF programme. As the scheme developed myself and ward Councillors were updated on the progress and the increased scope of project to accommodate all measures. We were given a high level overview of the scheme in August prior to the TRO being advertised and expressed support as well as concern over delays in delivery. In December full scheme drawings were shared with myself and ward Councillors which included delivery dates.

- (ii) The Council received the following Public Questions from Mr Galton which were responded to by Councillor Rayment, Cabinet Member for Environment and Transport (Question 1) and Councillor Hammond, Cabinet Member for Transformation Projects (Questions 2 and 3):

Question 1

What monitoring has taken place on new traffic flows in the Newman Street and Park Street area especially in relation to junctions with the main high street, including traffic flows on the high street too.

Answer

Highways engineers have had several site visits. As with most changes to road layouts there is a bedding in period where road users adjust to the changes. It is evident from the recent visits that the amount of drivers using Park Street has increased significantly since the scheme was implemented and compliance to the lane changes in Newman Street has also increased. Officers are monitoring the site weekly to observe the situation and we will continue to assess the situation over the coming months. Ward Councillors are telling me they have spoken to the residents who on the whole are happy.

Question 2

Can the Cabinet Member update us on the progress of introducing the voluntary CAZ and anticipated launch date?

Answer

The voluntary Clean Air Zone was designed to raise awareness of the problems we have with pollution and to allow businesses to start preparing so that their fleets are compliant.

As you will be aware, there are four other cities who are mandated by government to have Clean Air Zones.

DEFRA have decided – sensibly so – that all the cities will have the same branding, same signage, same fines and a single procurement process.

Unfortunately DEFRA are not moving quickly on this and we've gone back to them as a group of cities to offer to start the branding process.

Nevertheless, locally we've already started the following to promote the CAZ and raise awareness:

- National Clean Air Day
- Green Fleet Event (hosting operators and manufacturers to)
- Two new communications officers are in post and will be liaising with the various stakeholders who will be affected.
- As a Council we've completed our own fleet review and have committed.
- Planned a taxi scrappage scheme.
- Traffic information boards across the city now have Air Quality messages on them.

To date we are the only local authority to secure funding for the Clean Air Zone Early Measures programme (£1 million). I'm pleased with the progress

we're making towards our CAZ and proud that Southampton is recognised as leading on this nationally.

Question 3

In light of the Government advice over using local 20mph limits to reduce air pollution and the same recommendation being made in the 2015 air quality inquiry, will the administration urgently implement 20mph schemes to improve traffic flows, make streets safer for cyclists and most importantly improve local air quality.

Answer

There is no current government advice for a blanket roll out of 20mph limits to reduce air pollution. In fact it was National Institute of Clinical Excellence who mentioned that 20mph limits are a good way of reducing traffic accidents. I am not aware of there being significant evidence that wide spread adoption of 20mph actually would improve air quality on its own.

Our own pilot showed no reduction in speed or perception from residents that things had improved. We've heard previously that rolling out 20mph in our city would cost approximately £1 million pounds. This is a significant cost to the taxpayers of the city.

As well as being costly, its not effective on air quality grounds. Motorists don't always follow the restrictions. The Police have made it clear they don't have the resources to enforce this and we don't have the financial resources on taking a punt on this working.

As Chair of the Scrutiny inquiry on air quality – the recommendation was about looking at the package of measures to improve traffic flows and therefore reducing pollution, 20mph was only a suggested measure as the evidence we heard didn't back up the perceived claims.

If we look at Manchester, they had ambitious plans to roll out 20mph zones in all its residential roads (£1.7m) and they have now paused doing this – to consider more effective ways to spend this money. They've seen a greater reductions in traffic accidents in roads which weren't in 20mph limits than those who were.

There are better ways to spend money on air quality and reduce pollution and those are what we are prioritising. Our approach to 20mph zones has been vindicated and this means we haven't wasted £1million.

- (ii) The Council received and noted a deputation from Mr Mike Brown concerning City of Sanctuary;
- (iii) The Council received and noted a deputation from Ms Lauren Poore and Ms Amanda Holmes concerning the junction of Kathleen and South East Road;
- (iv) The Council received and noted a deputation from Ms Amanda Guest, Ms Lisa Stead and Mrs Clare Mar-Molinaro concerning the Kentish Road Respite

- Centre. Petition handed to the Cabinet Member for Housing and Adult Care; and
- (v) The Council received and noted a deputation from Mr Colin Gaylor, Mrs Tracey Wood and Ms Kate Wood, concerning Armed Forces Day 2018.

25. EXECUTIVE BUSINESS REPORT

The report of the Leader of the Council was submitted setting out the details of the business undertaken by the Executive.

The Leader and the Cabinet made statements and responded to questions.

The following questions were submitted in accordance with Council Procedure Rule 11.1.

1. Safety at the junction of Station Road and Spring Road

Question from Councillor J Baillie to Councillor Rayment

Other than refreshing the white lines, what has been done to improve safety at the junction of Station Road and Spring Road?

Answer

Surface markings have recently been refreshed at a section of this junction as part of the resurfacing maintenance programme. While this was not part of the Road Safety programme the recent injury accident rate was discussed and the opportunity was taken to make small, short term improvements. These included the revision of hazard warning lines, centre line markings and inclusion of "SLOW" surface text to increase awareness of the junction to approaching drivers.

Due to the injury accident rate over the last three year period this junction has been prioritised and included in the 2017-18 Road Safety Engineering programme. The investigation will assess contributing factors to injury accidents and recommend mitigating engineering factors. This study is currently underway and due to complete in late August at which point officers would welcome a meeting with ward Cllrs on site to discuss the recommendations. Following this stage the agreed works will be taken forward to detailed design and depending on costs, delivery intended in Spring 2018.

2. AWC – Action against HMO's and Businesses

Question from Councillor Painton and Councillor Rayment

Now that the fortnightly bin is entering its first month in operation what actions do you propose to take against HMO's and Businesses putting out extra black plastic bags full of rubbish as there green bin has overflowed, and with the majority of HMO having more than one user to their allocated bin should HMO'S now use a commercial collection service.

Answer

The Council's Managing the Local Environment Policy went live on 5th June 2017. The Street Scene Enforcement team was fully active from 17th July 2017 following training, and will be tackling domestic bin issues such as bins left on pavements, side waste and contaminated waste.

There is a clear process in the policy to intervene, educate and follow-up with enforcement action under s.46 of the Environmental Protection Act 1990 to deal with all residents (including those in HMOs) who continuously produce side waste, in spite of early intervention, education, and support being given.

Businesses who dispose of their waste incorrectly and abuse the domestic bins will be given a period of time to comply with their responsibilities under the duty of care regulations before joined-up enforcement action is taken with environmental health to educate and enforce relevant regulations against businesses.

Our focus is to help residents to manage their waste, recycle more and keep our streets clean and tidy. In extreme circumstances of non-compliance, enforcement action will be taken in line with the policy and current legislation.

3. No Idling Zones

Councillor Moulton to Councillor Hammond

What powers does the council have to bring in no idling zones to cut air pollution and how might they be used to good effect to tackle pollution from cars around our schools as well as from trains and buses in the city?

Answer

It is an offence under Regulation 98 of the Road Vehicles (Construction and Use) Regulations 1986 to leave a vehicle engine idling unnecessarily whilst stationary and powers are available to authorised local authority officers to issue fixed penalty notices of £20 to drivers who allow their vehicle engines to run unnecessarily while the vehicle is stationary. Southampton City Council's Air Quality Action Plan, makes a commitment to review its options to enforce and promote 'no idling'. We anticipate that the success of introducing any enforcement powers would be dependent upon raising public awareness on the subject and we are committed to undertaking a no idling campaign this year to support the introduction of our Clean Air Zone. Two new posts (Air Quality Communication Officer and Service Manager – Parking and Itchen Bridge) are set to be filled this month that will provide the capacity to progress these ideas.

We have been assured by Southampton train, bus and HGV operators that they apply no-idling policies. However, there is evidence to suggest these are not being enforced as well as they might. We will be seeking further commitment from all stakeholders to uphold such policies as part of the Clean Air Partnership and will be exploring opportunities to monitor this. We are currently recruiting to

an Air Quality Officer post that will provide much needed capacity over the summer to progress this.

4. Installation of Sprinkler Systems

Councillor P Baillie to Councillor Payne

Why have you taken five years to start to install sprinkler systems?

Answer

Following the tragic fire at Shirley Towers in 2010 the Council cooperated fully with the ensuing inquest. The Coroner produced his report in February 2013 and made a number of recommendations which were acted upon. The Coroner also encouraged the Council to consider the installation of sprinklers into tower blocks.

Following discussion with Hampshire Fire and Rescue Services Albion Towers, Shirley Towers and Sturminster House were identified as the preferred location for initial investment due to their 'scissor block' design.

Capita were commissioned to produce a feasibility study. Sprinkler Installers, other Local Authorities, Fire Services and others were consulted and a final report was produced in February 2015.

Cabinet approved the investment in March 2015 and whilst the original intention was to commence the works as quickly as possible, in order to comply with existing contract arrangements with British Gas and the Construction Design Management (CDM) regulations; these work subsequently had to be programmed after the ECO project works.

Installation has now started at Albion Towers and will commence at Shirley Towers and Sturminster House within the next few weeks.

5. Begging and Street Homelessness

Councillor Moulton to Councillor Letts

Please can the Leader provide an update regarding any plans for a cross party working group or task and finish group to deal with the problems of illegal begging and street homelessness?

Answer

Working with officers and members from Bournemouth and Portsmouth councils we have gathered together a significant amount of evidence on this topic. This has been passed to the Leader of the Opposition.

The evidence in this document suggests that this is a national issue which requires a national response. The administration will raise this with the LGA and suggest that they commission a study into the problem so that best practise can be identified and acted upon.

The option of a full Scrutiny Inquiry into this issue is available to the opposition via a resolution of OSMC.

Officers would be more than happy to offer regular briefings to Cllr Moulton and/or Cllr Vassillou the Opposition spokesperson as required.

6. Suicide Prevention

Councillor P Baillie to Councillor Shields

If the cost of each suicide is some 1.2million then why is it such a lack of priority that you cannot find 30k for preventative work?

In Southampton, during the period 2013 - 2015 there were a total of 60 deaths by suicide. Each suicide has severe and prolonged effects on the family members, friends, social networks and communities left behind. The survivors of the suicide tend to experience a very complicated form of bereavement.

According to independent research the financial cost to society of suicide is estimated at £1.67 million per case involving both costs to the individual (i.e. those services accessed leading up to and immediately following the suicide) and the indirect costs (e.g. time lost from work, human costs due to lost years of disability-free life and costs to the family). As a result of strong partnership working, Southampton has contributed to the Select Committees report and to the new Public Health England guidance on (suicide) crisis care concordat.

Locally we have been taking a number of priority actions to prevent suicides. Our aims are being delivered through the Suicide Prevention Plan, monitored on a quarterly basis by the Southampton Suicide Prevention Steering Group. In addition, the Southampton Citywide Anti-Stigma Forum also works to reduce suicide. Cllr Paul Lewzey provides the crucial elected Member Mental Health Champion role for the City.

The Health Overview and Scrutiny Panel considered the Southampton Suicide Prevention Plan, and its implementation, at their June 2017 meeting. Two key challenges for Southampton's suicide prevention work were raised at the recent HOSP meeting. These were:

- Media coverage of deaths by suicide and inquests
- Suicide Prevention training and the creation of a suicide bereavement service have been challenged by funding constraints

Our implementation covers communications and training and is led by a Public Health Development Manager (public mental health and suicide prevention) with support from a Public Health Consultant and a Communications Officer. The implementation includes the following:

- Training in suicide prevention for around 200 local people.
- A further 100+ received awareness training as part of the recent Southampton based Suicide Prevention Conference funded by Health Education England.

- Recently, the Saints vs Stigma three day event was held in Guildhall Square and used football as a way of engaging men, to raise issues around mental health and suicide.
- Refresh of the 'Be Well' Strategy including agencies in the city taking action "downstream", with an emphasis on prevention and early intervention.

As the main issues with suicide prevention relate to home environments, our focus has been on raising awareness of mental wellbeing and we are working with our partners to explore ways to fund future initiatives. Here in Southampton we would very much like to invest in more suicide prevention training and establish a dedicated suicide bereavement service but we are currently unable to do so due to a reduction in Central Government Public Health grant funding for councils.

7. Penalties for Landlords

Councillor O'Neil to Councillor Shields

Why will the Council not penalise landlords who allow their properties to become an eyesore and allow their tenants' rubbish and wheelie bins to spill over on to the pavement?

Answer

Whilst the property is occupied the tenants of rented accommodation (including HMOs) are responsible for managing their domestic waste.

The Council's Managing the Local Environment Policy went live on 5th June 2017. The Street Scene Enforcement team was fully active from 17th July 2017 following training, and will be tackling domestic bin issues such as bins left on pavements, side waste and contaminated waste.

There is a clear process in the policy to intervene, educate and follow-up with enforcement action under s.46 of the Environmental Protection Act 1990 to deal with all residents (including those in HMO's) who continuously produce side waste, in spite of early intervention, education, and support being given.

The HMO Licensing Scheme also provides resources for Wardens who assist with enforcement activities in wards where there are high numbers of HMOs.

Our focus is to help residents to manage their waste, recycle more and keep our streets clean and tidy. In extreme circumstances of non-compliance, enforcement action will be taken in line with the policy and current legislation.

8. Exford Avenue Estate Regeneration

Councillor Fuller to Councillor Letts

What date did construction begin at the Exford Avenue Regeneration project and what was the projected completion date?

Answer

Construction-related groundworks began on 9 December 2013. The Development Agreement requires this phased scheme to be fully completed by 1 July 2019.

All of the affordable units have now completed and we are awaiting completion of the market units.

9. New Home Starts

Councillor Fuller to Councillor Payne

How many new home starts have been registered in Southampton since the beginning of the year and how does that compare with the national average?

The Council is awaiting final definitive completions figures, which also record starts, for the period 1 April 2016 – 31 March 2017. However, interim figures show that there were 1039 dwellings started within the city for 2016-2017. This does not include student accommodation which is now produced separately and added in to the final figure.

Whilst we don't have figures for the national average our completions will be significantly above the 820 dwelling Core Strategy target (and over 1,000 dwellings) for the third year running.

26. MOTIONS

(a) Armed Forces Day Event

Councillor Fuller moved and Councillor Moulton seconded:

This Council recognises the significant contribution and sacrifice our Armed Forces have made, and continue to make, to defend our freedom. To recognise this the Council commits to staging a fitting Armed Forces Day event to take place in Southampton in 2018 and yearly after that. The Council will work with all partners, military and civilian, to ensure this is a fitting tribute to all our serving military

personnel and veterans and will pledge to support it in both financial and organisational terms.

Amendment moved by Councillor Burke and seconded by Councillor Kaur:

2nd sentence **delete** “To recognise this the Council commits to staging a fitting Armed Forces Day event to take place in Southampton in 2018 and yearly there after”

replace with “This Council has made significant strides in working with other authorities and the Armed Forces in ensuring the welfare and wellbeing of all serving personnel and veterans is catered for. To this end we have secured a grant which will enable us to carry out a needs assessment and asset management across the region. Promotions and commemorations including Armed Forces Day will play an important part of this”.

6th sentence **delete** “and will pledge to support it in both financial and organisational terms.”

Amended Motion to read:

This Council recognises the significant contribution and sacrifice our Armed Forces have made, and continue to make, to defend our freedom. This Council has made significant strides in working with other authorities and the Armed Forces in ensuring the welfare and wellbeing of all serving personnel and veterans is catered for. To this end we have secured a grant which will enable us to carry out a needs assessment and asset management across the region. Promotions and commemorations including Armed Forces Day will play an important part of this. The Council will work with all partners, military and civilian, to ensure this is a fitting tribute to all our serving military personnel and veterans.

UPON BEING PUT TO THE VOTE THE AMENDMENT IN THE NAME OF COUNCILLOR BURKE WAS DECLARED CARRIED

UPON BEING PUT TO THE VOTE THE MOTION WAS DECLARED CARRIED

RESOLVED that the motion be approved.

27. QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

It was noted that there were no questions from Members to the Chairs of Committees or the Mayor.

28. APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

It was noted that there were no appointments to Committees, Sub-Committees or Other Bodies.

29. DFT ACCESS FUND

The report of the Cabinet Member for Environment and Transport was submitted seeking approval for the receipt of funding from the Department of Transport's Access Fund in order to deliver the 'Southampton: Driving our cycling ambition into local towns, schools, colleges and workplaces' programme for three years up until 31st March 2020.

RESOLVED:

- (i) To approve the receipt of Access Funds, totalling £2,294,000, awarded by the Department for Transport for 2017/18 through to 2019/20.
- (ii) To approve the addition of £816,000 to the Environment & Transport Portfolio's revenue budget for 2017/18 and to note that the remaining £1,478,000 of the Access Fund award will need to be added to the revenue budgets for 2018/19 and 2019/20.
- (iii) To approve the allocation of Local Transport Plan funds, totalling £300,000, from the Sustainable Travel and Integrated Transport budgets, within the approved Environment & Transport Portfolio Capital Programme, in order to match fund the grant at approximately 12.5% of the total.

30. CONSTITUTION REVIEW - EMPLOYMENT & APPEALS PANEL

The report of the Service Director, Legal and Governance was submitted concerning changes to the constitution.

RESOLVED:

- (i) to agree the changes to the Constitution and associated arrangements as set out in this report as detailed in Appendix 1;
- (ii) to authorise the Service Director: Legal & Governance to finalise the arrangements as approved by Council and make any further consequential or minor changes arising from the decision of Council.

31. PROCUREMENT OF CARERS SUPPORT SERVICES

The report of the Cabinet Member for Housing and Adult Care outlining the procurement of carers support services was submitted for approval. This procurement will be commissioning an integrated service for children, young people and adults.

RESOLVED to approve a financial envelope of up to £2,479,400 for a maximum contract lifetime of 7 years (5 + 2 year extension).

32. ACCEPTANCE OF ADULT SOCIAL CARE GRANT

The report of the Cabinet Member for Housing and Adult Care was submitted seeking to accept the allocation of £9.7m one-off additional Government funding over three years, for the purpose of meeting adult social care needs, reducing pressures on the NHS and stabilising the social care provider market.

RESOLVED:

- (i) To approve the acceptance of the one-off Government grant of £9,710,902 for adult social care over three years from 2017/18 to 2019/20;
- (ii) To approve the addition of £4.98M to the Housing & Adult Social Care Portfolio's revenue budget for 2017/18 and to note that the remaining £4.73M of the Government grant award will need to be added to the revenue budgets for 2018/19 and 2019/20; and
- (iii) To approve revenue expenditure of £4.98M in 2017/18 on schemes (set out in Appendix 1) that will meet adult social care needs, reduce pressures on the NHS and stabilise the social care provider market, in accordance with the grant conditions, Financial Procedure Rules and the governance arrangements for Southampton's Better Care Fund.

33. ANNUAL CORPORATE PARENTING REPORT 2015/16 AND 2016/17

The report of the Cabinet Member for Children's Social Care was submitted and noted detailing the Corporate Parenting Annual reports 2015/16 and 2016/17.

34. GENERAL FUND & HOUSING REVENUE ACCOUNT REVENUE OUTTURN 2016/17

The report of the Cabinet Member for Finance was submitted summarising the overall General Fund and Housing Revenue Account revenue outturn for 2016/17. It compares actual spending against the revised budget approved at Council in February 2017 adjusted for approved changes made since that date. The report also considers any requests for carry forwards and the allocation of funds for corporate purposes or other additional expenditure.

RESOLVED to:

- (i) Note the final General Fund outturn for 2016/17 detailed in Appendix 1 is a balanced position following the transfer to earmarked reserves and the revenue grants reserve totalling £4.97M as noted in paragraph 7.
- (ii) Note that the level of General Fund balances at 31 March 2017 was £11.3M.
- (iii) Note the performance of individual Portfolios in managing their budgets as set out in paragraph 8 of this report and notes the major variances in Appendix 2.
- (iv) Approve the carry forward requests totalling £0.13M and as outlined in paragraph 16.
- (v) Note that £0.8M has been transferred to the Revenue Grants Reserve as detailed in paragraph 15.
- (vi) Note the accounts for the Collection Fund in 2016/17 as detailed in paragraphs 24 to 31 and in Appendix 4.

- (vii) To note the HRA revenue outturn for the financial year 2016/17, as set out in Appendix 5, and the working balance at the end of the year of £3.0M.

35. GENERAL FUND AND HOUSING REVENUE ACCOUNT CAPITAL PROGRAMME OUTTURN 2016/17

The report of the Cabinet Member for Finance was submitted outlining the General Fund and Housing Revenue Account capital outturn position for 2016/17 and seek approval for the proposed financing of the expenditure. This report also highlights the major variances against the approved estimates and sets out the revised estimates for 2017/18 and future years which take account of slippage and re-phasing.

RESOLVED to:

- (i) Note the actual capital spending in 2016/17 as shown in paragraphs 3 to 5 and notes the major variances detailed in Appendix 1 and Appendix 2.
- (ii) Note the revised estimates for 2017/18, adjusted for slippage and re-phasing and additions contained within this report, as shown in Appendix 3.
- (iii) Approve the proposed capital financing in 2016/17 as shown in paragraph 6.
- (iv) Note that the capital programme remains fully funded up to 2020/21 based on the latest forecast of available resources although the forecast can be subject to change; most notably with regard to the value and timing of anticipated capital receipts and the use of prudent assumptions of future Government Grants to be received.
- (v) Note the reduction of £0.16M in 2017/18 to the Housing & Sustainability programme. As detailed in paragraph 22.
- (vi) Note the reduction of £0.09M in 2017/18 to the Environment & Transport - City Services programme. As detailed in paragraph 23.
- (vii) Approve the addition and spend of £0.16M in 2017/18 to the Leaders programme; to be funded from Council resources. As detailed in paragraph 24 and 25.
- (viii) Approve the addition and spend of £1.63M, £1.44M in 2017/18 and £0.19M in 2018/19 to the Transport programme; to be funded from capital grants. As detailed in paragraph 26 and 27.
- (ix) Note the addition of £0.16M to the programme since the last reported position in February 17, under delegated powers. As detailed in paragraph 30 and Appendix 4.
- (x) Approve the revised General Fund Capital Programme, which totals £208.99M (as detailed in paragraph 29) and the associated use of resources (as detailed in paragraph 31).
- (xi) Approve the revised HRA Capital Programme, which totals £233.17M (as detailed in paragraph 35) and the associated use of resources (as detailed in paragraph 34).

36. REVIEW OF PRUDENTIAL LIMITS AND TREASURY MANAGEMENT OUTTURN 2016/17

The report of the Cabinet Member for Finance was submitted to inform the Council of the Treasury Management activities and performance for 2016/17 against the approved Prudential Indicators for External Debt and Treasury Management.

RESOLVED to:

- i) Note the Treasury Management (TM) activities for 2016/17 and the outturn on the Prudential Indicators
- ii) Note that the continued proactive approach to TM has led to reductions in borrowing costs and safeguarded investment income during the year.
- iii) Continues to delegate authority to the S151 Officer to make any future changes which benefit the authority and to report back at the next Treasury update.
- iv) Note that due to the early timing of the report to Governance committee, changes have been made to this report following the finalisation of capital and revenue budgets. There have been no changes to the outturn figures but the forecast figures have been updated to reflect the capital report being submitted.

37. SHARED COMMISSIONING BETWEEN SOUTHAMPTON CITY COUNCIL AND SOUTHAMPTON CITY CLINICAL COMMISSIONING GROUP

The report of the Leader of the Council was submitted recommending further integration between health and social care in the City through the establishment of a Joint Commissioning Board.

RESOLVED:

- (i) To approve the establishment of a Joint Commissioning Board between the Council and Southampton City Clinical Commissioning Group to undertake non-executive functions within the Boards proposed Terms of Reference.
- (ii) To delegate authority to undertake joint commissioning functions that are non-executive functions within agreed budgets to individual members of the Board (Officers and Members as appropriate) acting at Board meetings within the procedures set out in the terms of reference.
- (iii) To authorise the Service Director: Legal and Governance following consultation with the Leader, Group Leaders, the Chief Strategy Officer and the Director: Quality and Integration to make all necessary changes to the Council's Constitution to give effect to the establishment of the Board and decision making arrangements, including but not limited to changes to the Executive Scheme of Delegation, Officer Scheme of Delegation, Member and Officer Codes of Conduct, Partnership Protocols, Financial and Contract Procedure Rules, decision making protocols and standards and the creation of an Inter Authority Agreement, information sharing and information governance protocols, conflict resolution procedures and protocols as well as terms of reference for any new Board established.

38. EXCLUSION OF THE PRESS AND PUBLIC - CONFIDENTIAL PAPERS INCLUDED IN THE FOLLOWING ITEM

RESOLVED: That in accordance with the Council's Constitution, specifically the Access to Information Procedure Rules contained within the Constitution, the press and public be excluded from the meeting in respect of any consideration of the confidential appendix 1 to the following Item.

Confidential appendix contains information deemed to be exempt from general publication based on Category 3 of paragraph 10.4 of the Council's Access to Information Procedure Rules. It is not in the public interest to disclose this information as the appendix contains confidential and commercially sensitive information supplied by the Service Provider.

39. HIGHWAYS CONTRACT

The report of the Cabinet Member for Environment and Transport was submitted detailing proposals to make revenue savings from the Highways contract and extend the terms of the Highways contract and the associated 'Citywatch' contract.

RESOLVED:

- (i) To delegate authority to the Service Director, Business Operations and Digital, following consultation with the Service Director, Legal and Governance and the Service Director, Finance and Commercialisation, to amend the HSP Contract by extending its term until 23:59 hours on 30 September 2025 and make associated amendments to reduce the Council's General Fund costs associated with this contract in each of the remaining years of the contract from 2017-18 onwards.
- (ii) To delegate authority to the Service Director, Business Operations and Digital, following consultation with the Service Director, Legal and Governance and the Service Director, Finance and Commercialisation, to extend the term of the Citywatch (also known as 'ROMTV') contract until 23:59 hours on 30 September 2025 and make associated amendments to reduce the Council's General Fund costs associated with this contract in 2017-18.
- (iii) To note the increase in financial commitment to the Authority covering the period 2020/21 to October 2025 to meet the additional contract costs over the extended years of the HSP and Citywatch contracts which total an estimated £13.3M (uplifted by indexation).
- (iv) To note that the renegotiated terms for the HSP and ROMTV contracts will achieve estimated General Fund savings - compared to current spending and costs. These are detailed in confidential Appendix 1.

BRIEFING PAPER

SUBJECT:	PROPOSED CLOSURE OF KENTISH ROAD RESPITE SERVICE
DATE:	20 SEPTEMBER 2017
RECIPIENT:	COUNCIL

THIS IS NOT A DECISION PAPER

SUMMARY:

1. This paper provides a position statement on the proposed closure of the respite service at Kentish Road as previously considered and agreed by Cabinet.

BACKGROUND and BRIEFING DETAILS:

2. Kentish Road is an eight-bed unit providing residential respite care for individuals living with a learning disability. Cabinet resolved on 20 January 2015 to close the service, subject to the completion of a care and support assessment and identification of a suitable alternative for everyone who used the service at the time of the decision. On 15 September 2015, Cabinet resolved to postpone the implementation of its earlier decision to close the service. Background papers associated with the proposed closure are listed below.

3. At every stage, the council has recognised the importance of respite arrangements in meeting individual assessed needs and for supporting carers but, following a full public consultation in 2014, decided to close Kentish Road, as this model of service provision is not leading to the best outcomes for individuals and does not make the best use of financial resources.

4. At the time of the decision in 2015, 71 people were receiving respite care at Kentish Road.

5. Subsequent to the decision, all of these individuals' needs have been assessed by social work practitioners in accordance with the Care Act 2014 and the alternative respite arrangements identified are set out in figure 1 below:

Alternative identified following assessment	Number	%
Residential respite (five providers)	35	49
No ongoing need for respite	12	17
Shared Lives (respite)	10	14
Supported living (permanent placement)	4	6
Residential care (permanent placement)	4	6
Direct payment	3	4
Shared Lives (permanent placement)	1	1
Pending acceptance by residential respite provider	1	1
Not applicable (deceased)	1	1
Total	71	99

Figure 1: Breakdown of alternatives for individuals using Kentish Road at the time of the decision in January 2015

6. Information about the number of individuals who have been supported to transition

BRIEFING PAPER

to an alternative or have stopped using respite care following their assessment is given in figure 2 below.

Transition status	Number	%
Still using Kentish Road but suitable alternatives offered	35	49
Completed transition to alternative or respite no longer needed	32	45
Transition ongoing	2	3
Transition not possible due to hospital admission	1	1
Not applicable	1	1
Total	71	99

Figure 2: Breakdown of individuals who have transitioned to alternatives or respite no longer needed

7. During August 2017, 26 individuals accessed the service. A total of 126 bed nights were utilised, out of a total of 248 available (an occupancy rate of 51%). August is historically the busiest time of the year for the service. The occupancy rate earlier in the year (March to May) was 43%.

8. Since the decision was taken in 2015 to close Kentish Road, the Integrated Commissioning Unit (ICU) has led work to ensure appropriate alternative local residential respite provision. For example, additional capacity has been secured at the Bradbury Centre (Rose Road Association), enabling significant blocks of respite care to be booked in advance and to enable a response to short term and emergency demands for respite. In addition, a range of smaller providers have been identified as being appropriate to meet other individuals' needs. In July 2017, a meeting took place with the Minstead Trust to discuss its availability to provide respite at Minstead Lodge. This includes a ten-bed residential unit which had three vacancies which could be used for respite stays. Costs were negotiated and this provision is now available to use. The residential unit is currently rated 'outstanding' by the Care Quality Commission (the national regulatory body for care).

9. A new supported respite service is being developed by Way Ahead (a local provider of day services for people living with a learning disability), which makes use of the recently modernised three-bed adapted property in the council-owned Weston Court scheme. This will be available from September 2017 and will have capacity for around 900 nights per year. The service will offer planned respite stays which focus on independence and skills development with the individual, families and their carers. It will also be able to provide some emergency respite care. The supported respite model commissioned will also help to support individuals who are in the process of moving from their family home, to provide targeted support to help individuals achieve personal goals and to make use of the excellent opportunities to identify and test care technology options, to support independence and skills development for individuals, whenever appropriate. The ICU has evidence of Way Ahead's proven ability to provide safe, high quality day services and is working with the provider to extend this into overnight respite at Weston Court. An Open Day for the new scheme at Weston Court is being held on 14 September 2017. This scheme has been identified as being a suitable alternative residential respite placement for

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	23 individuals.
10.	Direct payments have, wherever appropriate, been offered as an alternative to individuals and three people have taken these up. Statutory guidance issued under the Care Act 2014 supports the wider use of direct payments. These direct payments have been used to fund Personal Assistants and/or short breaks. Social work practitioners will continue to explore the potential for direct payments when care and support needs are next reviewed, as these can give more choice and control for individuals, their families and carers. The council has a target and action plan to significantly increase the number of individuals whose care is funded by a direct payment.
11.	Feedback from individuals who have transitioned to receiving respite care with a Shared Lives carer has been very positive to date.
12.	Funds from the Improved Better Care Fund are being invested into the council's out of hours adult social care service, to ensure that emergency arrangements can be made out of hours for people with a learning disability, in line with the arrangements for people in other care groups.
13.	A letter was sent to families and carers of individuals using Kentish Road on 27 April 2017 giving notice that the scheme would close on 31 October 2017.
14.	Furthermore, there has been a reduction in service at Kentish Road from 4 September 2017, because of staff shortages. Staff numbers at Kentish Road are depleted due to a variety of reasons such as leave and sickness, and agency care staff are being used where necessary and appropriate. However, there is a minimum requirement of one member of council staff to be on each shift and to act as the shift leader. Even after taking account of staff at other bases, there have been insufficient shift leaders to sustain a safe level of supervision and care every day and night from 4 September. As members will be aware safety of clients is the prerequisite. Weekends are the busiest for bookings and it has been possible to maintain a safe level of service at weekends with the current staff complement. The decision was made to offer a reduced service on 24 August 2017 and families of the three individuals with mid-week bookings were contacted on that date to discuss alternative arrangements. The impact on carers' and families' arrangements at short notice is acknowledged and officers have apologised for the significant inconvenience that this has caused in some cases. The families of a further 11 individuals were also contacted to make minor amendments to their planned stays in September. The staffing situation is being kept under review and it has now also been possible to offer safe levels of care and support on 20 and 21 September, as well as at weekends (Friday to Monday). Formal notice of the reduction in service has been given to the Care Quality Commission (CQC), which has supported the council's decision, in the circumstances.
15.	The last booking at Kentish Road is for the night of 24 September 2017 and priority for bookings for weekends in October is being given to individuals who are transitioning to their alternative respite arrangements.
16.	The council has not been approached by any organisation wishing to explore the potential for taking over and continuing to provide the current service at Kentish Road.

RESOURCE/POLICY/FINANCIAL/LEGAL IMPLICATIONS:

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17.	<p><u>Capital/Revenue</u></p> <p>The Medium Term Financial Strategy contains a saving of £300,000 per year associated with the closure of the Kentish Road respite service and the reprovision of alternative respite care. Accounting for the closure date of 31 October 2017, part of this saving will be achieved in 2017/18.</p>
18.	<p><u>Property/Other</u></p> <p>Following the closure, the council's Capital Assets Team will carry out a full appraisal of the buildings and site to inform options for their future use or disposal. Equally no decision has been made on the site's future use.</p>
19.	<p><u>Statutory power to undertake proposals in the report:</u></p> <p>The statutory powers are set out in full in the background papers listed below.</p>
20.	<p><u>Other Legal Implications:</u></p> <p>The other legal implications are set out in full in the background papers listed below.</p>
21.	<p><u>Risk Management Implications:</u></p> <p>The recent decision to reduce hours of operation because of unscheduled staff absences, set out in paragraph 14, was taken to ensure safe operation of the scheme pending its closure. This will be kept under review. The Care Quality Commission (CQC) is the regulatory body for residential placements and the Shared Lives scheme. The Integrated Commissioning Unit (ICU) has a Quality and Safeguarding Team which also monitors the quality of externally commissioned and internal care and support services.</p>
22.	<p><u>Policy Framework Implications:</u></p> <p>This supports the council's key outcome of supporting people in Southampton to live safe, healthy, independent lives.</p>
OPTIONS and TIMESCALES:	
23.	It is proposed that the service closes on 31 October 2017.
BACKGROUND PAPERS:	
24.	<p><u>Cabinet Minutes</u></p> <p>a. 15 July 2014 http://www.southampton.gov.uk/modernGov/ieDecisionDetails.aspx?ID=743</p> <p>b. 16 December 2014 http://www.southampton.gov.uk/modernGov/ieDecisionDetails.aspx?ID=778</p> <p>c. 20 January 2015 http://www.southampton.gov.uk/modernGov/ieDecisionDetails.aspx?ID=786</p> <p>d. 15 September 2015 http://www.southampton.gov.uk/modernGov/ieDecisionDetails.aspx?ID=829</p>
25.	<p><u>Reports to Cabinet</u></p> <p>a. 15 July 2014 http://www.southampton.gov.uk/modernGov/documents/s21947/Adult%20Social%20Care%20Provider%20Services%20-%20RPT.pdf</p> <p>b. 16 December 2014 http://www.southampton.gov.uk/modernGov/mgAi.aspx?ID=12386#mgDocuments (item 49 refers, 11 documents)</p>

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	<p>c. 20 January 2015 http://www.southampton.gov.uk/modernGov/ieListDocuments.aspx?CId=126&MIId=2845&Ver=4 (items 51 and 52 refer)</p> <p>d. 15 September 2015 http://www.southampton.gov.uk/modernGov/ieListDocuments.aspx?CId=126&MIId=3053&Ver=4 (item 14 refers)</p>						
26.	<p><u>Reports to Overview and Scrutiny Management Committee</u></p> <p>a. 4 December 2014 http://www.southampton.gov.uk/modernGov/ieListDocuments.aspx?CId=123&MIId=3040&Ver=4 (item 32 refers)</p> <p>b. 14 September 2017 http://www.southampton.gov.uk/modernGov/documents/s33551/Proposed%20Closure%20of%20Kentish%20Road%20Respite%20Service.pdf</p>						
Further Information Available From:	<table border="1"> <tr> <td>Name:</td> <td>Paul Juan, Service Director, Adults, Housing & Communities</td> </tr> <tr> <td>Tel:</td> <td>023 8083 2530</td> </tr> <tr> <td>E-mail:</td> <td>paul.juan@southampton.gov.uk</td> </tr> </table>	Name:	Paul Juan, Service Director, Adults, Housing & Communities	Tel:	023 8083 2530	E-mail:	paul.juan@southampton.gov.uk
Name:	Paul Juan, Service Director, Adults, Housing & Communities						
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BRIEFING PAPER

SUBJECT:	Kathleen Road / South East Road.
DATE:	20 September 2017
RECIPIENT:	Council

THIS IS NOT A DECISION PAPER

SUMMARY:

	Further to a petition regarding the junction at Kathleen Road / South East Road, some proposals for improvements have been developed, consultation undertaken with residents and implementation planned
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BACKGROUND and BRIEFING DETAILS:

- | | |
|---|---|
| 1 | The junction of South East Road and Kathleen Road first appeared on the Road Safety programme in 2011. Following a review of injury accidents occurring and their contributing factors junction priorities between South East Road and Kathleen Road were reversed in December 2011. This improved visibility for drivers on side arms by making South East Road the through road and Kathleen Road the side arms. This followed an annual injury accident rate of five (2008), one (2009), two (2010), and three (2011). In the year following there was one injury accident recorded however this increased again in the following two years with five injury accidents (2013) and four (2014). This trend prompted a further review and speed cushions on South East Road were installed in December 2014 to reduce the number of vehicles traveling above the 30mph speed limit and regulate speeds helping drivers on side roads to judge a suitable gap in which to pull out. |
| 2 | Provided injury accidents do not prompt further works sooner a review period of three years is given to determine if the measures have resolved road safety issues. In the two years after speed cushions were installed injury accidents dropped to one (2015) and two (2016) however already in 2017 there have been three injury accidents reported by Police and a fourth currently awaiting confirmation. In addition to these injury accidents there has been two high profile non injury accidents in which a vehicle turned over and another ended up in a resident's front garden. |

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3	<p style="text-align: center;">Accident Totals/Year</p> <table border="1"> <thead> <tr> <th>Year</th> <th>Accident Totals</th> </tr> </thead> <tbody> <tr><td>2006</td><td>1</td></tr> <tr><td>2007</td><td>2</td></tr> <tr><td>2008</td><td>5</td></tr> <tr><td>2009</td><td>1</td></tr> <tr><td>2010</td><td>2</td></tr> <tr><td>2011</td><td>3</td></tr> <tr><td>2012</td><td>1</td></tr> <tr><td>2013</td><td>5</td></tr> <tr><td>2014</td><td>4</td></tr> <tr><td>2015</td><td>1</td></tr> <tr><td>2016</td><td>2</td></tr> </tbody> </table>	Year	Accident Totals	2006	1	2007	2	2008	5	2009	1	2010	2	2011	3	2012	1	2013	5	2014	4	2015	1	2016	2
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4	<p>Following the increased injury accident rate since the start of this year a resident's petition has been submitted to the Council and a further review of road safety undertaken by Southampton City Council (SCC) at the junction. On Thursday 24th of August a residents meeting was held at the Civic Centre with Cllr Rayment, Cllr Baillie, SCC officers and Balfour Beatty engineer. A second meeting was held on Tuesday 5th of September with a resident that missed the first meeting, Cllr Rayment and a Balfour Beatty officer. In these meetings it was outlined to residents the impact of works carried out to date and further potential measures for discussion (shown in Drawing 1).</p>																								
5	<p>Information provided by the Police on recent injury accidents suggest that drivers on Kathleen Road are failing to give way. This is due in large part to not realising that Kathleen Road is the side arm. Throughout its length Kathleen Road is the through road at all other junctions apart from South East Road. Therefore drivers are not anticipating a need to give way. This was supported by residents who have spoken to drivers when accidents occur. Speed surveys collected before speed cushions were implemented, a year after, and over this summer have shown that while the percentage of drivers driving above the speed limit dropped in the 12 months following they have increased again as shown in Table 2. The speed cushions implemented in 2014 were originally proposed to have a steeper gradient however this was challenged during public consultation by disability groups. At the originally proposed gradient speed cushions are also criticised by bus operators for damage to vehicles, residents for noise pollution as well as a maintenance issued for Local Authorities. As a result of the challenge received the gradient of speed cushions was reduced. In turn this redesign reduces the impact.</p>																								

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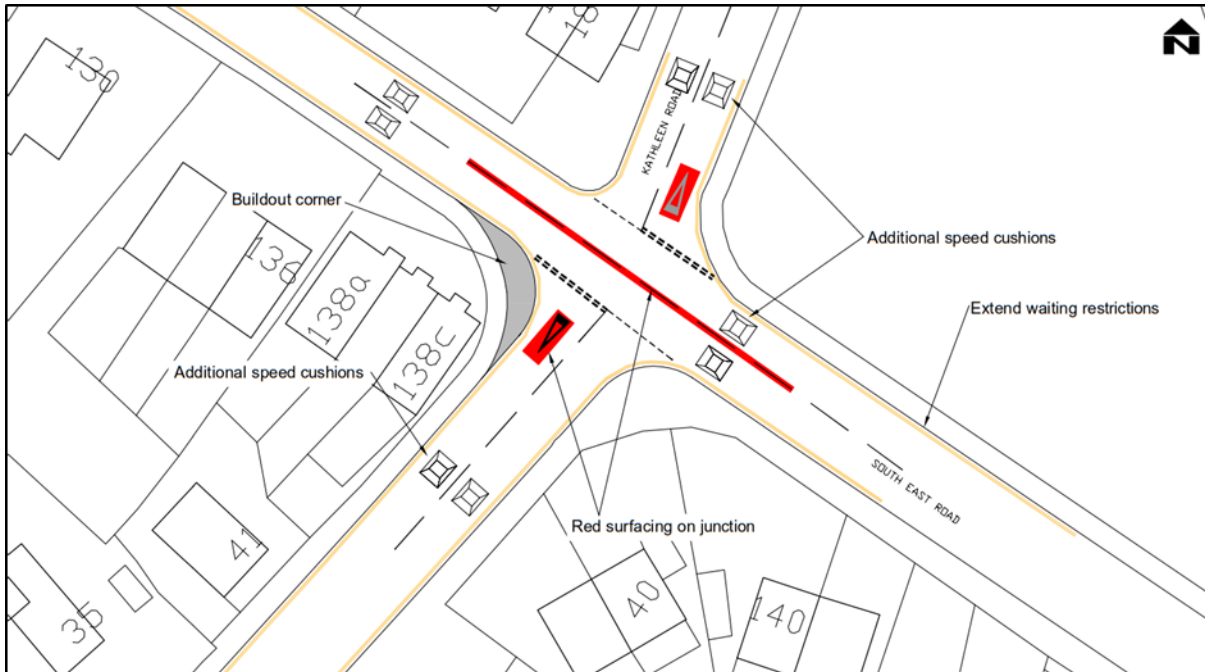
6	<p>Table 2 – Speed survey data on South East Road</p> <table border="1" data-bbox="467 248 1238 521"> <thead> <tr> <th data-bbox="467 248 671 360" rowspan="2">Year</th> <th colspan="3" data-bbox="679 248 1238 293">% of driver's above the 30mph speed limit</th> </tr> <tr> <th data-bbox="679 304 858 360">2014 (before cushions)</th> <th data-bbox="866 304 1045 360">2015</th> <th data-bbox="1053 304 1238 360">2017</th> </tr> </thead> <tbody> <tr> <td data-bbox="467 371 671 439">East of junction</td> <td data-bbox="679 371 858 439">9</td> <td data-bbox="866 371 1045 439">3</td> <td data-bbox="1053 371 1238 439">5</td> </tr> <tr> <td data-bbox="467 450 671 517">West of junction</td> <td data-bbox="679 450 858 517">14</td> <td data-bbox="866 450 1045 517">3</td> <td data-bbox="1053 450 1238 517">8</td> </tr> </tbody> </table>	Year	% of driver's above the 30mph speed limit			2014 (before cushions)	2015	2017	East of junction	9	3	5	West of junction	14	3	8
Year	% of driver's above the 30mph speed limit															
	2014 (before cushions)	2015	2017													
East of junction	9	3	5													
West of junction	14	3	8													
7	<p>Based on a trend in remaining injury accidents being contributed to by ‘a failure to give way’ from vehicles on Kathleen Road side arms, the focus of further measures is on the enhanced awareness of the need to give way. The measures recommended and supported by the majority of the residents we spoke to are:</p> <ul style="list-style-type: none"> • Build out footway on both Kathleen Road arms of the junction to narrow carriageway and highlight it as a side (minor) arm. This will also have pedestrian crossing benefits and give greater protection to houses immediately at the junction. • Junction to be resurfaced with black top as existing buff colour reduces visibility of white lining. Red surface markings around the centre line and give way markings will be added to further enhance visibility of surface markings; • Additional ‘Slow’ road surface markings on approaches to junction; • Double up Give-Way signage by installing new signs on opposite footway and also increase the size of existing signage with high visibility backing. • Reduce sign clutter on Kathleen Road approaches to junction where possible. (Extent of this still to be confirmed as part of Balfour’s design work). 															
8	<p>A further measure recommended was for additional speed cushions positioned immediately at the junction to further encourage lower / suitable driver speeds for approaching the junction. Residents did not support additional speed cushions on the basis that existing speed cushions have not had the significant long term impact in reducing higher speeds. Extending double yellow lines on South East Road was also discussed as this would improve visibility for drivers on side arms by preventing on-street parking. However parking on-street also has a positive speed calming impact which residents wanted to retain. Therefore additional speed cushions and extension of double yellow lines will not be included in measures to be delivered.</p>															
<p>RESOURCE/POLICY/FINANCIAL/LEGAL IMPLICATIONS:</p>																
9	<p>The budget to implement the works is contained within the 2017/18 safety improvement programme</p>															
<p>OPTIONS and TIMESCALES:</p>																
10	<p>Options have been discussed with residents to identify the best solution.</p>															

BRIEFING PAPER

	<p>As part of the residents meeting on the 24th of August a timescale for ‘next steps’ was agreed.</p> <ol style="list-style-type: none"> 1. Balfour Beatty to undertake detailed design of agreed measures in September – October; 2. Public information exercise via post to update residents on additional measures to be delivered. This will include an FAQ document outlining why other measures such as a roundabout and signals are not part of agreed works; 3. Balfour Beatty have programmed delivery of agreed measures for January 2018; 4. Southampton City Council to monitor Road Safety record of junction 6 months – 12 months after measures delivered. 	
	Appendices/Supporting Information:	
	Drawing 1 – plan of changes proposed	
Further Information Available From:	Name:	Mike Harris
	Tel:	023 8083 2882
	E-mail:	Mike.harris@southampton.gov.uk

BRIEFING PAPER

Drawing 1 - Measures Discussed with Residents Group



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BRIEFING PAPER

SUBJECT:	Full Council Debate on School Funding
DATE:	20 th September 2017
RECIPIENT:	Full Council

THIS IS NOT A DECISION PAPER	
SUMMARY:	
1.1	Funding for schools is currently provided to local authorities through a Dedicated Schools Grant (DSG) from central government.
1.2	Funding for maintained schools (primary, secondary and special schools) within England is a national issue which continues to receive high levels of political and media attention. Locally, an increasing number of schools are having to take drastic action including setting deficit budgets, implementing staffing restructures/merging classes, reducing curriculum provision and cutting extra-curricular activities due to lack of resources.
BACKGROUND and BRIEFING DETAILS:	
2.1	In excess of 1500 signatories have been received triggering a Full Council debate. This will take place at the Council meeting on 20th September. The person submitting the petition will be made aware to this effect, receive a copy of the report and be advised that they will be able to speak at the meeting for 5 minutes. The wording of the petition is as below:
2.2	<p><i>We recognise that school budgets are at breaking point with a threat to jobs and the educational opportunities of all children.</i></p> <p style="text-align: center;"><i>We, the undersigned, call on Southampton City Council to use all of its powers, including the use of licensed deficits, to make sure they provide funding so no schools will have to make cuts to their services or provision.</i></p>
2.3	Following the Spending Review in 2015 the Department for Education (DfE) announced plans to introduce a National Funding Formula for schools, with a view to making funding more transparent and increasing greater local flexibility (including flexing of the minimum funding guarantee). In addition, DfE have reduced the level of Education Services Grant (ESG), an un ring-fenced amount paid to local authorities to pay for specific services that local authorities are required to deliver for maintained schools (eg school improvement; education welfare, statutory/regulatory duties and asset management). Transitional funding was received for April to August 2017 with the general funding rate removed from September 2017. DfE will be amending regulations to allow local authorities to retain some of the Schools Block funding to cover the statutory duties that are required for maintained schools previously funded by ESG, but this element is largely now expected to be covered by local authorities themselves or charged back to schools within their diminishing resources.

BRIEFING PAPER

2.4	<p>The announcement of a new funding formula by DfE was followed by a two-part consultation in March 2016 and March 2017; Southampton City Council (SCC) submitted responses to both stages. Following the recent General Election the DfE has amended the timescales for delivering the new funding formula with the Secretary of State, Justine Greening, announcing in July 2017 that there will now be a longer transition to the new formula in 2018/19 with spending plans for the years beyond 2019-20 to be set out in a future spending review.</p>
2.5	<p>The government response to the consultation is scheduled for after the parliamentary recess in September, but the key headlines are expected to be:</p> <ul style="list-style-type: none"> • an increase in the basic amount that every pupil attracts through the formula • continued protection for funding for additional needs • a minimum of £4,800 per pupil provided for every secondary school • for the next two years, gains of up to 3% a year for underfunded schools and a 0.5% a year per pupil cash increase for every school
CURRENT POSITION	
3.1	<p>Along with many other local authorities, Southampton has experienced significant increased demand on the High Needs Block element of the DSG. In 2015/16 the High Needs pressure was offset by a one-off carry forward from an underspend in the Early Years Block (prior to the implementation of the 3 and 4 year old offer). However, in 2016/17 SCC reported an increased pressure to the School Forum of £2.9M which was attributed to a number of factors including an increase in population (9.9% increase which has a knock-on effect on the number of Education and Health Care Plans in the system); an extension of the local authorities responsibility to 25 years old for SEND provision; an increase in the number of special school places required (all special schools within the city are currently full to capacity) and an increase in out of city independent placements. Due to other pressures on the Schools Block there was no headroom available to meet this pressure in 2016/17 and therefore a series of proposals were agreed with the High Needs Block Working Group and School Forum to address the £2.9M pressure; this included a one-off contribution of £1.4M from SCC reserves. Going forward further cuts will be required and the Working Group will need to work closely with the local authority to agree an action plan to address this.</p>
3.2	<p>SCC recognises that the current levels of funding for schools places a significant pressure on school leaders and governing bodies. SCC also understands that as a local authority it has a statutory duty to ensure that all maintained schools set a balanced budget and operate within their means. To that end, SCC consulted with School Forum members in June 2016 on the <i>Scheme for Financing Schools</i> (a document which sets out the powers and responsibilities of governors and the local authority under delegated management and the financial controls within which a delegated budget can be operated). As a result two main changes were agreed with School Forum in September 2016:</p> <ul style="list-style-type: none"> • Treatment of surpluses and deficits; • Loans from school balances.

BRIEFING PAPER

3.3	<p>These changes mean that SCC can now ensure greater transparency, monitoring and accountability for schools finance, with clearer criteria for a school carrying forward a surplus (up to 8% of the current year's budget share as general balances for primary and special schools and 5% for secondary schools) and a rigorous 6 step process for any school governing body who is forecasting a deficit budget with a requirement that a recovery plan to bring the school back in line with their allocated funds (up to a maximum of 3 years) is submitted for approval prior to a deficit budget being agreed.</p>
3.4	<p>In terms of loans, SCC operate a scheme that allows schools to borrow up to £200,000 from the pool of school balances to fund certain types of project (e.g. major maintenance; schemes to improve energy efficiency; improvements in school security). Such loans will only be approved as a last resort by the Chief Finance Officer after all necessary steps have been taken by a governing body to address a school's deficit position including production of a robust deficit recovery plan and exploring any available funding streams including the School in Financial Difficulty Fund.</p>
3.5	<p>SCC understand that maintained schools and their governing bodies may require support with cash flow issues. The local authority must also balance this with protecting the Schools budget and ensuring that SCC is not placed at risk (e.g. if a school converts to an academy or is merged).</p>
3.6	<p>To support its schools in addressing their financial planning challenges SCC has adopted an increased level of support to their schools in 2016/17 including the following:</p> <ul style="list-style-type: none"> • Financial management briefings/training open to all headteachers and Chairs of Governors; • An allocated Finance Officer for individualised advice to School Business Managers and governing bodies of maintained school; • Consideration of financial management as part of the LA's annual school monitoring visit undertaken by School Improvement Officers (this has led to a reduction in schools forecasting a deficit from 21 to 13); • Review of the criteria for the Schools in Financial Difficulty Fund (in 2016/17 11 schools benefitted from the maximum £20,000 awarded from this annual de-delegated fund, voted for by the School Forum) • Establishment of a High Needs Working Group comprising school leaders, school business managers and governors to consider the funding pressures for special schools

BRIEFING PAPER

3.7	<p>In addition, Councillor Darren Paffey, the Cabinet Member for Education has undertaken the following activity:</p> <ul style="list-style-type: none"> • Visiting individual schools to gain first hand understanding of the issues faced by schools; • Meeting with the Chairs of Headteacher Forums for primary, secondary and special schools to discuss the financial challenges • Co-ordinating and sending a letter to Justine Greening, co-signed by the majority of the city’s headteachers, highlighting the key issues on the ground for the city’s schools and inviting her to a meeting at the civic offices; • Meeting with Caroline Nokes MP (member of the Education Select Committee) to share issues around school funding (with particular reference to PFI schools) • Attending meetings with Southampton Fair Funding for All Schools campaign group, including discussions with representatives when Petition was delivered to Cllr Paffey • Meeting with school leaders, Royston Smith MP and Alan Whitehead MP to discuss a plan of collaborative action
3.8	<p>In terms of the current funding position for the local authority, the level of DSG Schools Block Funding Southampton received per pupil in 2016-17 was £4,646. This fell below the mean average for England, which was at £4,718 for the year. In comparison to statistical neighbours, the level of DSG funding in Southampton per pupil for 2016-17 was higher than for Portsmouth (£4,588), Bournemouth (£4,251), Plymouth (£4,387) and Derby (£4, 535) but lower than for City of Bristol (£4,755) and Coventry (£4, 861).</p>
3.9	<p>With regards to the percentage of schools receiving Minimum Funding Guarantee (MFG) for 2016-17, Southampton’s Primary Schools were below the English average, with 30% of schools in Southampton receiving MFG compared to 32% in England. This is the opposite in secondary schools with 38% of Southampton’s secondary schools receiving MFG in 2016-17, above the English average of 29%. Comparing again to statistical neighbours, Southampton had a lower percentage of primary schools receiving MFG in 2016-17 than Portsmouth (42%) and Bristol (37%), but a higher percentage than Bournemouth (17%). For secondary schools, Southampton had a higher percentage of schools receiving MFG than all it’s statistical neighbours excluding Plymouth (50%) and Southend-on-Sea (100%). Portsmouth had 25% of secondary schools receiving MFG, while Bournemouth and Bristol did not register any secondary schools as receiving MFG.</p>
Appendices/Supporting Information:	
	N/A
Further Information Available From:	Name: Jo Cassey
	Tel: 02380 833347
	E-mail: Jo.Cassey@southampton.gov.uk

DECISION-MAKER:		COUNCIL	
SUBJECT:		EXECUTIVE BUSINESS REPORT	
DATE OF DECISION:		20 SEPTEMBER 2017	
REPORT OF:		LEADER OF THE COUNCIL	
<u>CONTACT DETAILS</u>			
AUTHOR:	Name:	Felicity Ridgway, Service Lead - Policy, Partnerships and Strategic Planning	Tel: 023 8083 3310
	E-mail:	felicity.ridgway@southampton.gov.uk	
Director	Name:	Emma Lewis, Service Director – Intelligence, Insight and Communications	Tel: 023 8091 7984
	E-mail:	emma.lewis@southampton.gov.uk	
STATEMENT OF CONFIDENTIALITY			
None			
BRIEF SUMMARY			
This report outlines the executive business conducted since the last Executive Business Report to Full Council on 19 July 2017.			
RECOMMENDATIONS:			
	(i)	That the report be noted.	
REASONS FOR REPORT RECOMMENDATIONS			
1.	This report is presented in accordance with Part 4 of the Council's Constitution.		
ALTERNATIVE OPTIONS CONSIDERED AND REJECTED			
2.	Not applicable.		
DETAIL (Including consultation carried out)			
3.	I am pleased to announce that we have invited the LGA to visit us and undertake a peer review during 11 th – 14 th September 2017. The council's last peer review was in 2013 and it helped us set our priorities for improvement. During the peer review, experienced Members and officers from other councils will visit us, review our performance and provide feedback to help us continue to improve. It is important to highlight that peer reviews are not inspections, but tools for improvement as part of an industry recognised commitment to improving our performance. In particular, the peer review team will be looking at understanding the local context and priority setting, financial planning, political and managerial leadership, governance and decision making and organisational capacity.		
4.	I am delighted to report that the city of Southampton won five awards at the annual South Coast Property Awards which was held on 13 th July 2017 and was attended by businesses, organisations and individuals from across the		

	<p>region. Our accolades include:</p> <ul style="list-style-type: none"> • Development of the Year – Watermark Westquay • Regeneration Project of the Year – Meridian Waterfront • Deal of the Year – Ford site • Workplace of the Year – Southampton Science Park • Individual Outstanding Contribution Award – Dawn Baxendale, Chief Executive, Southampton City Council.
	STRONG AND SUSTAINABLE ECONOMIC GROWTH
5.	<p>In July 2017, I announced that the council would be taking its first steps towards setting up a local Energy Services Company (ESCO). Initial market testing has recently been completed and a public survey was open 1st – 20th August 2017. The survey aimed to assess public opinion on the creation of Southampton's own energy supply brand as well as resident's' use of and attitudes towards gas and electricity in order to understand how Southampton's energy supply brand could meet local residents' needs. The survey received over 1,300 responses of which 83% stated they would be likely to consider buying their gas or electricity through the council.</p>
6.	<p>There was also a good level of engagement with the consultation on the establishment of a Local Authority Trading Company (LATCo). In total there were 923 written responses. Alongside the written consultation there were face to face and online sessions where consultees could ask questions and find out more about the proposals. There was particular interest among those employed by Southampton City Council. In total, 63% of responders agreed with the creation of a LATCo, and 57% also noted that they preferred the option of setting up a LATCo without external improvement partners. Based on this feedback, we will continue work to establish a trading company and now do this without external partners. More detailed plans will be developed over the coming months, with further consultation likely to take place early in 2018.</p>
7.	<p>I am pleased to report on the successful work to support improved employment opportunities for people across the city. More than 500 local residents have engaged with the Solent Jobs Programme, established through City Deal, to provide employment support for individuals with health conditions who have experienced long term unemployment. Approximately 26% of those who have engaged with the programme have now progressed into employment, which is significantly higher than the national Work Programme performance for this cohort which stands at 5%. I am also pleased to report that the programme is integrating well with other services, including housing, Families Matter, primary care, mental health and the NHS who are also delivering an innovative occupational health service for participants.</p>
8.	<p>I am also very pleased to report that 41 previously unemployed residents have been supported into jobs through Employment and Skills Plans for major developments in the first quarter of 2017/18. The jobs are varied and include positions on major construction sites and in new businesses such as the Westquay restaurants and Lidl Retail & Regional Distribution Centre. In addition to this, 24 apprentices have been engaged and 72 current staff have completed accredited skills training.</p>
9.	<p>I was delighted to welcome the second Southampton Jobs Fair Local to the Civic Centre on 27th July 2017. This initiative is led by the successful Southampton Jobs Fair Partnership and aims to provide engagement between</p>

	<p>job seekers and employers. The employers were selected by the council because they can offer bespoke support into employment. I am pleased to be able to report that there were over 300 vacancies advertised, including employment, training and volunteering from a wide range of local employers.</p>
10.	<p>I am pleased to report that Southampton City Council was invited by the LGA to be part of a select group of local authorities to support the LGA and the Learning Work Institute develop proposals for integrated and devolved arrangements for employment and skills. The LGA report outlines a vision and framework and the Solent Jobs Programme is given as an example of good practice.</p>
11.	<p>It was a pleasure to visit the Woolston-based Centenary Quay development and to hear about the exciting progress being made at the site from Crest Nicholson Sales and Marketing Director, Marcus Evans. It is clear that the commercial units at Centenary Quay are fast transforming the area into a destination for local residents who are looking to relax on the waterfront. Crest Nicholson's development at Centenary Quay incorporates business outlets and residential apartments on the one site. It is also wonderful to see waterfront rejuvenation across the city, particularly when new waterside access sites are created along the River Itchen.</p>
	<p>CHILDREN AND YOUNG PEOPLE GET A GOOD START IN LIFE</p>
12.	<p>I am proud to report some of the highlights and achievements from our schools and pupils this summer term:</p> <ul style="list-style-type: none"> • Swaythling Primary School has been awarded School of Sanctuary status. The school are now looking to roll this out across their cluster of local schools. • A talented young chef at Compass School won the Jamie Oliver award for their remarkable culinary skills. • St. Denys Primary School received lottery funding for community events and held a Spanish fiesta which included a procession through the community and tapas to share with family, friends and the Cabinet Member for Education. <p>Year 6 pupils at Beechwood Junior School have taken part in a citizenship course in order to learn about civic pride, active citizenship and making positive choices. Community partners included Hampshire Police, Mayflower Theatre, UNITY-FM, Alzheimer's Society and The Hampshire and Isle of Wight Wildlife Trust.</p>
13.	<p>I am sure you will want to join me in congratulating all the pupils, staff, governors and school officers who have contributed to another year of successful GCSE, A-level and SATs results. Provisional data shows a very strong performance by 11 year olds; the standard in reading, writing and maths combined is in line with the national average at 61% and is a 7% improvement on the results from 2015.</p>
14.	<p>The preliminary results at GCSE are encouraging, the newly implemented 9 to 1 grading system has replaced the traditional A*-G for Maths and English, meaning it is not possible to make a straight comparison with last year's results. A grade of 9-4 is considered a standard pass and will enable entry to college. I am delighted that provisional results show over 68% of Southampton pupils achieved a 9-4 pass in English and 64% of Southampton pupils achieving grades 9-4 in Maths. All other GCSEs are still being graded in the</p>

	traditional A* to G system until 2020 when they will also move over to the new 9 to 1 grading.
15.	It has been another successful year for pupils receiving A-level results with an overall provisional pass rate of 96.6%. I am delighted to report that 39% of grades were A*-B this year which is a 6% improvement on A*-B grades from 2016. I would like to congratulate all pupils on their achievements and wish them the very best for the future. I would also like to thank all teachers and school staff for their ongoing commitment to providing the highest standard of education to their pupils.
16.	I am pleased to report that the council is collaborating with the University of Southampton, Public Health School Nursing and the charity No Limits to deliver a qualification that encourages young people aged between 14 and 18 years to get involved in health issues in their communities. The Youth Health Champions programme teaches young people to make healthier choices, develop skills for the workplace and increases their employability by providing another qualification. I am also delighted to report that this initiative was the subject of a fantastic poster presentation at Public Health England's annual conference which took place at Warwick University on 12 th - 13 th September 2017.
17.	The last few months have seen promising numbers of enquiries received from residents in regards to fostering and adoption. Between April and July 2017 the council has received 92 enquiries from individuals and couples seeking to foster children and young people who are unable to live with their birth families. This is an increase of 30 enquiries compared to the same period last year and I would like to commend the work of council staff for promoting fostering across the region. A new recruitment campaign around adoption will include social media tools such as Facebook and the use of Google search. This campaign commenced at the end of July and is showing promising early signs in generating interest.
18.	In July we invited children and young people from schools across the city to design an official flag for the city. The aim of the competition was to creatively design a community flag which can be used to represent the city's heritage, diversity and unique character for people visiting the city and to promote the city around the world. Over 500 entries were submitted and shortlisting is now complete. The People's Panel will choose the final winner during the Autumn school term.
19.	I am delighted to announce that the opening of the new Spitfire-themed play area in Mayfield Park was a success. This event was promoted extensively and the opening ceremony was well attended. The £230,000 revamped play area was funded by the council and is part of a wider investment plan to improve children's recreation and play areas across the city.
20.	Southampton City Council supported World Breastfeeding Week in August 2017 to promote breastfeeding to new mums and facilitate greater acceptance and promotion in the community. A short video produced in-house at no cost, promoting breastfeeding, was watched by over 16,000 people and garnered over 750 positive reactions from residents. We also promoted our Breastfeeding Welcome scheme in the media and encouraged the 144 venues on board with the scheme to display their pink stickers showing families that they are breastfeeding friendly.

21.	I am delighted to announce that Southampton City Council's Youth Offending Service achieved the Training Provider Quality Mark and are now the only Youth Offending Service in South East England who are accredited to deliver Restorative Practice. I am also pleased to report that planning is underway for a conference in November 2017 which will roll out our multi-agency ambition to be a 'Restorative Practice' city.
22.	<p>We piloted a prevention programme with Safe Families which is making a difference to local families through the dedicated work of volunteer befrienders and hosts. They have worked with 32 vulnerable families in the city so far. I am pleased to share the following results:</p> <ul style="list-style-type: none"> • Referrals have been received from 14 agencies, • Support is provided within, on average, 14 days of the referral being received; and • 14 cases are still open and families are receiving ongoing support. <p>Not only is this a fantastic collaboration that benefits our children and families but the outcomes have had a direct impact on reducing the numbers of children coming into care and other councils are keen to follow our example.</p>
23.	I am pleased to report that as a result of the work of our Education Welfare Team and schools, we have driven up attendance in our schools and improved our rank from 139th to 62nd nationally. It is also extremely promising that the trend suggests that we are likely to exceed national performance when the next set of data is released.
PEOPLE IN SOUTHAMPTON LIVE SAFE, HEALTHY, INDEPENDENT LIVES	
24.	<p>I would like to take this opportunity to recognise the ongoing excellent work of council staff in the aftermath of the tragic events at Grenfell Tower. Officers from a wide range of services have worked hard to ensure that residents feel secure in the knowledge that their homes are safe and fit for purpose. Officers have showed commendable partnership working with other services and organisations. Work includes:</p> <ul style="list-style-type: none"> • Engagement with tenants and residents, particularly those whose homes are in high rise blocks of flats, reassuring them that none of Southampton City Council's buildings contain combustible materials such as the widely cited aluminium composite material. • Bringing forward the programme of retro-fitting sprinkler systems in six tower blocks and the extension of this programme to cover all twenty tower blocks in Southampton over the coming years. • Carefully listening to the concerns of residents at a series of events, including face to face drop-in sessions. Questions from residents have been collated into a FAQ which has been published on the council website: www.southampton.gov.uk/housing/your-tenancy/firesafety.aspx.
25.	I am pleased to welcome the Workplace Wellbeing Charter to Southampton. The Workplace Wellbeing Charter is an opportunity for employers to demonstrate their commitment to the health and wellbeing of their employees. It is well evidenced that a happy and healthy workforce is more a productive one which often also has a lower staff turnover and fewer absences; this clearly benefits all, including the economy. Companies and organisations across Southampton are now invited to take part in the 'Workplace Challenge' and to become accredited.

26.	<p>In July 2017, I reported that our Adult Learning provision had been inspected by Ofsted. I am now very pleased to report that the Adult Education service was awarded a 'Good' rating by Ofsted with some elements recognised as achieving outstanding levels by inspectors. The credit goes to the wide range of tutors in the city and our Adult Education team, who should be proud of their work. The inspectors found that:</p> <ul style="list-style-type: none"> • A very high proportion of learners achieve their qualifications and personal learning goals, • Learners continue to make good progress through to employment, • Tutors are ambitious for their learners; and • The service has a good model of sub-contracting that offers challenges and support and holds sub-contractors to account. <p>Nearly 3,000 residents, many of whom are among the city's most vulnerable adults, participate in the council's Adult Education programmes each year in a wide range of courses including health, community development and employability.</p>
27.	<p>I am delighted to report that Southampton Healthy Living (SHL) has awarded 7 local community organisations small grants to support their work within the city. SHL is a new service which aims to provide a single and consistent service to support residents to have healthier lifestyles by enabling positive behaviour change and by creating an environment where healthy behaviours are the norm. Social Care in Action in partnership with Southampton Voluntary Service and Solent NHS Trust provides the SHL service which aims to improve life expectancy and healthy life expectancy within the city and focus on tackling the 'big four' modified risk factors: smoking, alcohol, diet and physical activity. £68,000 has been awarded to the 7 successful applicants will be delivering projects in the heart of the city, to support SHL. The projects include yoga for health and well-being supporting the Thrinjun Women's group; intergenerational exercise classes; community allotments with grow, cook and eat programmes; physical activity and healthy eating through a Kitchen Garden Project; group physical activity in a local community with the option to learn how to row on water and a summer of family activities. Planning for the next round of awards is underway.</p>
28.	<p>I am pleased to see the great partnership working taking place between ourselves, Southampton Solent University, Hampshire County Council and Isle of Wight Council to tackle illegal tobacco in the region. Illegal tobacco is smuggled in to the country, leading to counterfeit cigarettes and rolling tobacco being sold by unscrupulous individuals and shops at cheaper prices. The reduced price of illegal tobacco makes it easier for children and young people to start smoking and also brings organised crime into communities. A social marketing campaign will be launched this month centred on a video produced by students at the university to raise awareness of the issue and encourage people to report sellers. This vital information on sellers will be shared with our Trading Standards team to carry out enforcement work.</p>
29.	<p>I am pleased to announce that nearly £48,000 in funding has been awarded to local community groups as part of our Community Chest scheme. We have a further £52,000 available to award in the second round of grants, the deadline for these applications is 31 October 2017. Community Chest is our small grants scheme and has been running for more than 30 years. The scheme offers grants between £100 and £2,500 to small, volunteer led community</p>

	groups in the city.
30.	I am pleased to report that we have been successful in securing 3 years of funding for employment advisors working within Improved Access to Psychological Therapies, which is a project run by the joint Work (Department for Work and Pensions) and Health (Department of Health) Unit. The project has been set up to increase the availability of employment support within Southampton Steps to Wellbeing which is Southampton's provider of psychological therapies for common mental health problems. It will provide fully integrated packages of psychological therapies and employment support for people who are struggling at work, off sick from work or looking to find work.
31.	I am delighted to report the positive findings of our latest tenants' survey. It was conducted by a market research company, Marketing Means, during March and April 2017. A telephone survey was conducted with 1,005 tenants from across the city in a range of council properties. 79% of respondents were satisfied with the Housing Service, which is an increase of 15% from the previous survey. I am very pleased with the increased rates of tenant satisfaction and am now looking forward to assessing how further improvements can be made. A number of focus groups have been arranged with tenants who completed the initial telephone survey to provide a forum to discuss their views in more detail.
32.	I am pleased to report that the Alzheimer's Society recently decided to make Southampton one of the stops on its national tour, with a portable pop-up information centre outside the Bargate on 15 th – 16 th August 2017. The event ties in with the current drive to make Southampton a Dementia-Friendly city, which is supported by the city council. The aim is to train 3,500 new Dementia Friends in the city and secure 100 business as dementia friendly organisations by the end of this year and I am delighted to report that we are currently on target.
	SOUTHAMPTON IS AN ATTRACTIVE AND MODERN CITY WHERE PEOPLE ARE PROUD TO LIVE AND WORK
33.	I am pleased to welcome the new Cycling Strategy for Southampton for the next ten years. The Strategy was developed following input from hundreds of residents during consultation in December 2016. The vision for cycling is 'to transform Southampton into a true cycling city, creating a liveable, integrated, thriving and mobile city where safe cycling is a daily norm'. The initial part of the strategy, from 2017 to 2020, will cost £11.5 million which will be funded through a blend of internal council funding and Government grants from the DEFRA Clean Air Zone Access Fund Programme and Highways England. The council is also in the process of securing funding from other sources such as developer contributions, bids to central Government, EU, Solent LEP among others. Details are on our website: www.southampton.gov.uk/policies/Cycle-Southampton-Strategy-2-page-Draft-FINAL_tcm63-394013.pdf
34.	I am pleased to report: <ul style="list-style-type: none"> The council have received £5 million from the Department for Transport to make further improvements to the Millbrook roundabout. Plans include replacing the concrete sub-base to improve stability, full resurfacing, upgraded traffic signal equipment and a new cycle facility.

	<ul style="list-style-type: none"> • The proposed multi-million pound upgrade to Redbridge roundabout by Highways England has won support in a public consultation. Responses showed that 63% of car users and 38% of pedestrians and cyclists were not satisfied with how Redbridge roundabout currently operates. The improvement scheme includes the creation of a free flow left turn lane from the M271 to the port. The roundabout will also be widened on the southern side from the docks to create four lanes and increase the capacity of the roundabout. Toucan crossings will be improved and a new one added, and the northern subway will be refurbished. • There has been extensive promotion of the works to the street scene in Kingsbridge Lane. The council is working to improve the footways, lighting, seating, landscaping and general street scene of Kingsbridge Lane for residents and visitors. These works started in July and will be completed in December 2017, as part of the council's wider investment in the Station Quarter.
35.	I welcome the recent publication of the UK Plan for Tackling Roadside Nitrogen Dioxide Concentrations in England, Scotland, Wales and Northern Ireland. Our Clean Air Strategy outlines what we plan to achieve by 2025: Southampton will deliver Clean Air Zones by the end of 2019, with a view to bringing pollution down to acceptable levels within the shortest possible timeframe. The council is currently undertaking a local level air quality technical assessment in order to determine the extent of our Clean Air Zone and which vehicles will be liable to charging. The council, in partnership with Eastleigh Borough Council, have also secured funding to support the local taxi fleets to reduce emissions and in turn help improve the city's air quality.
36.	I am delighted to announce that the Arts & Heritage team have secured funding from Arts Council England who are to invest £13 million in Southampton's thriving cultural scene between 2018 and 2022 as part of the National Portfolio Organisation funding scheme. Some of this funding will enable the 'Southampton Treasures' project to transform how they store and provide access to their important maritime and local history, archaeological and archives collections. Much of these collections are in storage which makes their use as tools for engagement currently very difficult. This project will bring the collections to a wider audience and involve people actively in the process, and will include creating a dedicated, publicly accessible facility in SeaCity Museum.
37.	My congratulations and thanks to the team of apprentices from the Marine Skills Centre at Southampton City College who have completed the restoration and refurbishment of the medieval cargo boat located on the Western Esplanade. Many of you will be familiar with this iconic landmark, which has been completely refurbished in a joint initiative between Hammerson, Westquay and Southampton City College that was brought together by the Economic Development team. The completion event on Thursday 22 nd June 2017 was attended by the Mayor, as well as Alex Ward who built the original boat 23 years ago and Mark Ellison, who was the council officer responsible for the public realm works in the city at the time.
38.	This year we helped fund 'Summer in the Square', a month long season of free events in Guildhall Square, which opened to the public on 4 th August 2017 and ran until 3 rd September 2017. The programme was curated by the newly appointed director of the John Hansard Gallery, Woodrow Kernohan and

	<p>offered a series of gigs, exhibitions, performances and family activities. Southampton City Council contributed £30,000 to the project, which sets the scene for the opening of Studio 144 later this year which will drive footfall to businesses in the area.</p>
39.	<p>Southampton continues to offer a range of interesting and entertaining events which appeal to residents and bring in new visitors every month. In the last 2 months, the following successful events have taken place, among many others:</p> <ul style="list-style-type: none"> • Seawork: 13 – 15 June – Maritime themed event in Mayflower Park, celebrating its 20th year in the city. • Active Warrior: 1 July – Southampton Sports centre hosted a tough race featuring 35 specially constructed obstacles. • Pretty Muddy: 1 July – More than 3,000 women tackled mud in order to raise money for Cancer Research UK. • Thai Festival: 1 – 2 July – A taste of Thailand came to Hoglands Park with authentic food, crafts and music. • Race for Life: 2 July – 5k and 10k runs in aid of Cancer Research UK on Southampton Common. • Let's Rock Southampton: 8 July – This year's retro festival attracted more than 12,000 visitors and was headlined by the Human League. • Mela: 15 July – The most well attended Mela so far gave visitors an opportunity to sample South East Asian culture and cuisine. • Animal Agents; Summer Reading Challenge: 15 Jul – 2 Sep – Fun reading challenge for children at all Southampton libraries which aims to encourage children to continue reading over the summer holidays. Last year, over 2,500 children took part. • Charles Chipperfield Circus: 18 – 23 July – All-human circus in Mayflower Park. • The Big Fun Run and Dog Jog: 23 July – A unique running event which offers a relaxed atmosphere, plenty of fun and a chance for people to meet likeminded dog owners who enjoy to jog! • Ordinary Lives; Inspirational Voices Exhibition: 24 Jul – 29 Aug – Exhibition presents biographical portraits of people living with dementia and the people who care for them. • Southampton Play Day: 28 July – Free play activities organised by the Southampton Play Association. • Bitterne Community Fun Day: 10 Aug - Second annual fun day at Bitterne Precinct sponsored by the council and attended by the Mayor, local businesses, Hampshire Constabulary, Hampshire Fire and Rescue Service and others offering fun activities for the whole family. • Southampton Pride 2017: 26 Aug – A family friendly event which unites local communities on the South Coast. Celebrations include a parade, daytime events, market stalls, live music and entertainment. • Heritage Open Day at Tudor House and Garden: 10 Sep – Annual heritage open day offering tours, crafts, music and vintage bus tours, all for free.
	<p>A MODERN, SUSTAINABLE COUNCIL</p>
40.	<p>I am pleased to report that the council's Finance team have succeeded in publishing the Financial Statements for 2016/17 in July 2017 which is 2 months earlier than the required government deadline for 2016/17. This</p>

	means, for the second year running, the council has achieved the government's shortened timeframe, which puts us in a very strong position for 2017/18, when it will be a legal requirement to have the draft accounts signed by the Chief Financial Officer by 31 st May and Audited by 31 st July (currently 30 th June & 30 th September respectively).
41.	<p>I am pleased to report that the Programme Management Office (PMO) has been established to ensure major initiatives are defined and aligned to the council's strategic priorities and outcomes and that strategic programmes and project initiatives are delivered. The PMO is within the Strategy Hub, reporting to the Service Director, Finance and Commercialisation. The team are currently supporting the following change programmes:</p> <ul style="list-style-type: none"> • Digital Transformation • Procurement Savings Initiatives • Children Social Care Improvement Programme • Adult Social Care Improvement Programme • Proposals for a Local Authority Trading Company (LATCo) • Service Excellence <p>Alongside the work to support major change programmes within the council, the team are also working to develop best practice across the council for Project, Programme, and Portfolio Management and Change Management. Once fully developed this will be embedded across the council and will become the expected standard. Some of this early focus on best practice includes defined processes and standards for governance, benefits realisation and reporting. The team have all recently gained the APM Project Management Qualification and will be using the skills and knowledge gained from this to develop best practice.</p>
RESOURCE IMPLICATIONS	
<u>Capital/Revenue</u>	
42.	None
<u>Property/Other</u>	
43.	None
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
44.	As defined in the report appropriate to each section.
<u>Other Legal Implications:</u>	
45.	None
RISK MANAGEMENT IMPLICATIONS	
46.	None
POLICY FRAMEWORK IMPLICATIONS	
47.	The report outlines activity supporting the delivery of the Council Strategy 2016-2020.
KEY DECISION?	No
WARDS/COMMUNITIES AFFECTED:	All

SUPPORTING DOCUMENTATION

Appendices

1.	None.
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Documents In Members' Rooms

1.	None
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Equality Impact Assessment

Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.	No
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Privacy Impact Assessment

Do the implications/subject of the report require a Privacy Impact Assessment (PIA) to be carried out.	No
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Other Background Documents

Other Background documents available for inspection at:

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None

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DECISION-MAKER:	COUNCIL												
SUBJECT:	WOODSIDE / WIMPSON LANE DEVELOPMENT BUDGET AND CONSTRUCTION CONTRACT COMMITMENT												
DATE OF DECISION:	20 SEPTEMBER 2017												
REPORT OF:	THE LEADER OF THE COUNCIL												
<u>CONTACT DETAILS</u>													
AUTHOR:	Name:	Fiona Astin	Tel: 02380 917646										
	E-mail:	fiona.astin@southampton.gov.uk											
Director	Name:	Mike Harris	Tel: 02380 832882										
	E-mail:	mike.harris@southampton.gov.uk											
STATEMENT OF CONFIDENTIALITY													
<p>Confidential appendix 1 contains information deemed to be exempt from general publication based on Category 3 of paragraph 10.4 of the Council's Access to Information Procedure Rules. In applying the public interest test this information has been deemed exempt from publication due to confidential sensitivity.</p>													
BRIEF SUMMARY													
<p>Development of this site will provide a new Housing With Care facility of 83 self-contained units, 1 guest sleep-over studio and extensive communal areas associated with this type of facility and similar to the recent development at Erskine Court. There will also be a 15 unit general needs housing block which will be let to over-50s through a Local Lettings Policy.</p>													
<div style="border: 1px solid black; padding: 10px;"> <p>The scheme now has planning consent and following a procurement process a price for construction has been agreed with Drew Smith Limited (now owned by Galliford Try Partnership). Approval is now sought to the full capital cost for the scheme (£26.014M) and to give delegated authority to enter into contract with the building contractor. The budget will require additional funding of £3.031M to meet the full capital cost of the scheme, as set out in the following table:</p> <table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 80%;"></th> <th style="text-align: right; width: 20%;">£M</th> </tr> </thead> <tbody> <tr> <td>Current approved Woodside/Wimpson Scheme budget</td> <td style="text-align: right;">22.983</td> </tr> <tr> <td>Transfer from ECO - City Energy Scheme (70% of increase)</td> <td style="text-align: right;">2.122</td> </tr> <tr> <td>Retained Right-to-Buy capital receipts (30% of increase)</td> <td style="text-align: right;">0.909</td> </tr> <tr> <td>Revised Woodside/Wimpson Scheme Budget</td> <td style="text-align: right; border-top: 1px solid black;">26.014</td> </tr> </tbody> </table> </div>					£M	Current approved Woodside/Wimpson Scheme budget	22.983	Transfer from ECO - City Energy Scheme (70% of increase)	2.122	Retained Right-to-Buy capital receipts (30% of increase)	0.909	Revised Woodside/Wimpson Scheme Budget	26.014
	£M												
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Transfer from ECO - City Energy Scheme (70% of increase)	2.122												
Retained Right-to-Buy capital receipts (30% of increase)	0.909												
Revised Woodside/Wimpson Scheme Budget	26.014												
<p>Delegated authority is also sought to proceed with the sale and leaseback of the completed development and to use the scheme as a pilot project to explore scheme based service charges. Both delegations are subject to further investigation of the financial and legal implications of the proposals.</p>													

RECOMMENDATIONS TO COUNCIL:		
	(i)	Approve a transfer of £2.122M from the ECO – City Energy Scheme to the Estate Regeneration - Woodside/Wimpson Scheme within the Housing Revenue Account Capital Programme.
	(ii)	Approve the addition of £0.909M to the Estate Regeneration - Woodside/Wimpson Scheme within the Housing Revenue Account Capital Programme, funded from retained Right-to-Buy Capital Receipts.
	(iii)	Approve total capital expenditure of £26.014M on the Woodside/Wimpson Scheme, from the provision within the Housing Revenue Account Capital Programme, phased £0.614M in prior years, £2.488M in 2017/18, £10.579M in 2018/19, £10.822M in 2019/20 and £1.511M in 2020/21.
	(iv)	Delegate authority to the Head of Capital Assets after consultation with the Leader; the Service Director; Finance and Commercialisation and the Service Director; Legal and Governance to enter into a JCT Design & Build Contract with Drew Smith Ltd.
	(v)	Delegate authority to the Head of Capital Assets after consultation with the Leader; the Service Director; Finance and Commercialisation and the Service Director Legal and Governance to consider the implications for the Council and subsequently, if appropriate, to agree terms for the sale and lease back of the completed development as well as the Erskine Court development completed in 2016.
	(vi)	Delegate authority to the Director of Adults, Housing and Communities after consultation with the Leader; the Head of Capital Assets, Service Director: Legal and Governance and the Service Director; Finance and Commercialisation to use this scheme as a pilot project to explore detailed scheme-based service charges and any implications on tenure mix.
REASONS FOR REPORT RECOMMENDATIONS		
1.	In August 2016, Cabinet approved additional expenditure of £850,000 to carry out the necessary design development to submit a detailed planning application for a new build scheme and tender the works contract for the development of the scheme described in the 'Brief Summary' section of this report. Planning consent was issued in March 2017 and a full set of tender documents was prepared thereafter.	
2.	The tender market is not particularly competitive at the moment which resulted in only one expression of interest the need to negotiate with one constructor through the OJEU-compliant First Wessex Framework. Procurement compliance with OJEU was discussed and approved by the Procurement Services throughout the tender process and a Value for Money Assessment has been carried out.	
3.	Approval is now sought for the full capital budget to proceed with building out the scheme, and to enter into contract with Drew Smith Ltd to carry out the construction under a JCT Design & Build contract.	

ALTERNATIVE OPTIONS CONSIDERED AND REJECTED	
4.	The Council could choose not to proceed with the project. This is now a vacant site with detailed planning consent which could be sold on the open market. However, the Council prefers to retain control of the project and carry out the development itself. Retaining control of the development also allows the Council to retain control over the letting of the building with a view to maximising the number of units available to be let to people nominated from its Housing Waiting List and Adult Social Care Panel. If the site was sold and developed by a private provider, only the portion of units legally required to be for affordable housing would be available to be let through the Housing Waiting List and Adult Social Care Panel route.
5.	Two of the potential tenderers indicated very late in the process that they would only consider tendering if a two stage tendering process was used. Moving to a two stage rather than single stage tender was considered and dismissed as inappropriate to the project because of the amount of detail the Design Team had already put in to the specification.
DETAIL (Including consultation carried out)	
6.	The Southampton Integrated Commissioning Unit has identified a significant shortfall in the availability of 'Housing with Care' to meet the needs of a growing elderly population. Including the recent development of Erskine Court 169 units are available within the city. ICU research suggests that a further 457 units are required in addition to the Woodside/Wimpson Lane proposal.
7.	This scheme will provide a new Housing With Care facility of 83 self-contained units, one guest sleep-over studio and extensive communal areas associated with this type of facility. There will also be a 15 unit general needs housing block which will be let to over-50s through a Local Lettings Policy.
8.	The 83 Housing With Care units will be let to people nominated through the Council's usual processes as being suitable and likely to benefit from living in this kind of environment. They can be of any age provided that this type of housing provision is suitable for their needs.
9.	In the process of obtaining planning consent, the usual statutory planning consultation process was undertaken on the proposed scheme. No objections were made (save for some queries raised by one Councillor, which were addressed satisfactorily) and therefore the application was dealt with through delegated authority and consent granted accordingly.
10.	The scheme design and specification has been developed in some detail, having taken on board lessons from the Erskine Court scheme. Some elements of the design and components at Erskine Court worked extremely well – and these have been largely replicated in the new scheme. However, some other elements of the Erskine Court scheme could be improved upon. This was through a combination of the Council's inexperience as a developer of this type of scheme and the procurement route giving the constructor significant levels of discretion over some elements. Therefore, on this project a Design Team was appointed who worked up the design and specification in more detail in order to avoid incorporating the less successful aspects of the Erskine Court scheme.

11.	The scheme incorporates a hybrid approach to Mechanical & Electrical installation with a view to reducing running costs and future-proofing the building. There is low temperature under-floor heating which is powered by a combination of geothermal energy, boosted by air source heat pumps, with a gas boiler back-up only being required in the coldest periods. The scheme also maximises solar PV panels on the roof and makes provision for future battery storage of power generated. This has a higher capital cost but as stated will lead to lower running costs.
12.	The last scheme cost estimate was prepared in July 2016 with an estimated start on site in the first quarter of 2017 and gave a construction cost estimate of just under £19m. However, the design has been further developed since then, construction costs have continued to escalate at much higher than the general rate of inflation (exacerbated by uncertainties around labour supply and the change in exchange rate since the EU referendum). The lack of competition for tenders is also a significant factor. These factors combined to result in higher construction costs. A full copy of the tender report can be found at confidential Appendix 1, as provided by our Employer's Agent.
13.	This report seeks approval to cover the full tender price including provisional sums and a project contingency of approximately 2% of the tender sum. The JCT Design & Build contract will also allow for all parties to identify potential cost savings during the contract period – any changes arising from these will be dealt with as part of the usual contract management procedures.
14.	Recent financial checks have been carried out on Drew Smith Ltd and Galliford Try Partnership which do not reveal any particular concerns about their financial capacity or stability. NHBC insolvency cover will be obtained and a Parent Company Guarantee will be requested. The contract allows for monthly payments against the value of work to date by way of a monthly valuation process, limiting the Council's exposure to potential losses. It should be noted that Drew Smith are involved in a large number of construction contracts locally, so the risk of over-exposure to one supplier needs to be carefully monitored.

RESOURCE IMPLICATIONS

Capital/Revenue

15.	The approved budget for the Woodside/Wimpson scheme is £22.983M, including £1.350M for demolition and feasibility. An additional £3.031M is required to meet the latest total cost estimate for the scheme of £26.014M, including fees and a contingency budget. It is proposed that £2.122M is transferred from the budget for the ECO – City Energy Scheme, which is no longer required in its entirety, as set out in the recommendations. The remaining part of the increase (£0.909M) will be met from the retained Right-to-Buy capital receipts, which are available up to 30% of the total cost. (AD)
16.	This report recommends that Council give delegated authority for the sale and lease back of both Erskine Court and this project. This is similar to the approach being taken with regeneration of plot 2 at Townhill Park. Interest in providing funding through this route has been received from a number of institutions such as Legal & General and the Prudential and it is expected that a lease arrangement would allow a transfer of the asset back to the Council at the end of the lease for a nominal sum. In due course the balance of the

	<p>receipt from Erskine and the receipt from selling this scheme would then be used to fund the next Housing With Care project which would then be sold and the process repeated. Further investigation will be undertaken to consider the financial implications with regards VAT, leasing and taxation and these will be reported back to the Council Capital Board before any delegated decision is taken to a sale and lease back of the 'housing with care' schemes, as further Council approval may be required.</p>
17.	<p>It should be noted that the buildings will cost more to provide than the expected receipt from a sale and leaseback, however this will be offset by the option to reacquire the asset at the end of the lease for a nominal sum. This is not unusual for these types of schemes provided by either Councils or Registered Providers. The housing provided is in line with Council strategy and meets the needs of vulnerable people requiring Housing With Care facilities, as well as people from the Council's waiting list in need of affordable housing.</p>
18.	<p>A Financial Appraisal has been produced, based on a number of financial assumptions, by the project Development Agents, Vivid Homes. They have used an industry-standard Financial Appraisal tool (SDS ProVal) to prepare these figures. This tool allows a sophisticated financial analysis of a development project from both a development period and long term investment point of view. The Appraisal assumes that all units will be let on an Affordable Rent (80% of Market Rent) basis.</p>
19.	<p>The Financial Appraisal uses an array of assumptions, including management and maintenance allowances, a major repairs allowance from year 11 onwards, rental inflation at RPI + 1% from year 3 onwards, interest on short and long term borrowing, and an allowance for voids and bad debts. These allowances may not accurately reflect the Council's own experiences. In future, Council should consider preparing its own financial assumptions based on its experiences of managing and maintaining its stock.</p>
19.	<p>One of the most significant assumptions used in the Financial Appraisal from the Council's point of view is the service charges. When letting at Affordable Rents, these are capped at 80% of Market Rents and the costs of running the scheme must be borne by the Landlord within that rental income. In other words, the gross rental income is eroded by the running costs. A Registered Provider (RP) landlord such as Vivid would account for a considerable portion of this income erosion through detailed service charges (a Housing With Care service charge could be in the region of £50 to £70 per week). The RP would carry out detailed calculations of the anticipated running costs of the scheme and seek to recover those costs in line with service charge legislation and guidelines. In turn, the detailed service charge items are used to set up scheme-specific budgets which can then be monitored and reported against. Currently, SCC uses a flat rate (with a few minor adjustments for such things as communal digital TV provision and an over 60s supplement) service charge across all its stock. This causes budgetary challenges when making specification decisions and in running the building when complete. It also means that if the Council were to choose to sell or market rent any of the units within the scheme, it is exposed to the risk of being challenged over subsidising private individuals from income derived from Council tenants.</p>

20.	In the circumstances, delegated authority is sought to consider calculating and charging detailed service charges on this scheme as a pilot project. This would also enable tenure diversification should the Council decide at a later date to sell or market rent some of the Housing With Care units in order to improve the scheme finances. If this recommendation is approved, detailed calculations will be drafted and modelled using a Financial Appraisal tool and further consideration will be given to the financial implications. Any resulting tender diversification options will be presented to Cabinet or Council for consideration, as appropriate.
<u>Property/Other</u>	
21.	This scheme is a brownfield development on the site of previous ageing Council housing stock. The new construction will meet modern design and Building Regulations, incorporates elements of future-proofing and will come with a 12 month defects period, NHBC guarantee, and some individual elements of the construction will carry longer guarantee periods.
22.	The scheme caters for an ageing population as well as other people in housing need whose quality of life and capacity to live independently will be enhanced by the facilities provided.
LEGAL IMPLICATIONS	
<u>Statutory power to undertake proposals in the report:</u>	
23.	Section 11(6) of the Local Government Act 2003 relates to the Council's ability to retain and use Right to Buy receipts to fund affordable housing.
<u>Other Legal Implications:</u>	
24.	Part of the land is subject to an old restrictive covenant, imposed in 1939, which requires approval of any development scheme, plans and specification by the owner. Legal Services have confirmed that this covenant is no longer enforceable and therefore presents no impediment to the proposed redevelopment.
25.	Further details of the pilot service charge scheme will be considered by Legal Services prior to any legal documents being completed to ensure this scheme is lawful and charges are legally enforceable. In addition further details on the supported/extra care scheme will be considered to ensure this complies with the Welfare Reform and Work Act 2016 so that supported housing costs can be paid out of state benefits, if appropriate.
26.	Legal Services will also consider the use of HRA funds for this particular project to ensure government guidance and the Council's S11 (6) agreement are complied with. This may necessitate some modifications to the final legal documents.
POLICY FRAMEWORK IMPLICATIONS	
27.	<p>These proposals are aligned to the following priorities set out in the Council Strategy 2014-17:-</p> <ul style="list-style-type: none"> • Prevention & early intervention; • Protecting Vulnerable People;

	<ul style="list-style-type: none"> • Good Quality & Affordable Housing; and • A sustainable council.
KEY DECISION?	No
WARDS/COMMUNITIES AFFECTED:	Millbrook and Maybush for the construction
<u>SUPPORTING DOCUMENTATION</u>	
Appendices	
1.	Tender report prepared by Welling Partnership dated 22 August 2017 (Confidential)
Documents In Members' Rooms	
1.	None
Equality Impact Assessment	
Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.	No
Privacy Impact Assessment	
Do the implications/subject of the report require a Privacy Impact Assessment (PIA) to be carried out.	No
Other Background Documents Not applicable	
Other Background documents available for inspection at:	
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None

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Document is Confidential

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